CADTH

CADTH Health Technology Review

Evaluations of Virtual Care

Environmental Scan

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Authors: Names…

Acknowledgement: Names…

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Abbreviations

ES   Environmental scan

SD   Standard deviation

SR   Systematic review

Key Messages

- A literature search informed this environmental scan and identified 11 evaluations of virtual care in primary care health settings and 7 publications alluding to methods, standards, and guidelines (referred to as evaluation guidance documents in this report) being used in various countries to evaluate virtual care in primary care health settings. The majority of included literature was from Australia, United States of America, and the United Kingdom with 2 evaluation guidance documents published by the Heart and Stroke Foundation of Canada.

- Evaluation guidance documents recommended using measurements that assess the 1) effectiveness and quality of clinical care including safety outcomes, 2) time and travel, 3) financial and operational impact, 4) participation, 5) health care utilization, 6) technology experience including feasibility, 7) user satisfaction, and 8) barriers and facilitators or measures of health equity

- Evaluation guidance documents specified that the following key decisions and considerations should be integrated into the planning of a virtual care evaluation: refining the scope of virtual care services; selecting an appropriate meaningful comparator; and identifying opportune timing and duration for the evaluation to ensure the evaluation is reflective of real-world practice, allows for adequate measurement of outcomes, and is comprehensive, timely, feasible, non-complex, and non-resource intensive.

- Evaluation guidance documents highlighted that evaluations should be systematic, performed regularly, and reflect the stage of virtual care implementation to encompass the specific considerations associated with each stage. Additionally, evaluations should assess individual virtual care sessions and the virtual care program as a whole.

- Regarding economic components of virtual care evaluations, the evaluation guidance documents noted that costs or savings are not limited to monetary or financial measures but can also be represented with time. Cost analyses such as cost-benefit and cost-utility estimates should be performed with a specific emphasis on selecting an appropriate perspective (e.g., patient or provider) as that influences the benefits, effects, and how the outcome is interpreted.

- Two identified evaluations assessed economic outcomes through cost analyses in the perspective of the patient and provider. Evidence suggests that in some circumstances virtual care may be more cost-effective and reduces the cost per episode and patient expenses (e.g., travel and parking costs) compared to in-person care. However, virtual care may increase the number of individuals treated, which would increase overall health care spending.

- Four identified evaluations assessed health care utilization. The evidence suggests virtual care reduces the duration of appointments and may be more time efficient compared to in-person care. However, it is unclear if virtual care reduces the use of medical resources and the need for follow-up appointments, hospital admissions, and emergency department visits compared to in-person care.

- Five identified evaluations assessed participation outcomes. Evidence was variable with some evidence reporting that virtual care reduced attendance (e.g., reduced attendance rates) and other evidence noting improved attendance (e.g., increased completion rate and decreased cancellations and no-show rates) compared to in-person care.

- Three identified evaluations assessed clinical outcomes in various health contexts. Some evidence suggested that virtual care improves clinical outcomes (e.g., in primary care with integrated mental health services, symptom severity decreased) or has a similar effect on clinical outcomes compared to in-person care (e.g., use of virtual care in depression elicited similar results with in-person care).

- Three identified evaluations assessed the appropriateness of prescribing. Some studies suggested that virtual care improves appropriateness by increasing guideline-based or guideline-concordant antibiotic management or elicits no difference with in-person care.

Context

The COVID-19 pandemic has accelerated the uptake of virtual care in Canada. In March 2020, during the first wave of this pandemic, Ontario physicians adapted quickly to the restrictions on in-person care and conducted 52% of care services virtually, including patient appointments, psychotherapy and consults with other physicians.[1] Just prior to the first wave in February, physicians provided more than 5 million face-to-face services, whereas, during March (the start of the first wave), physicians provided more than 3.8 million face-to-face services and approximately 1.1 million virtual services. In April through June, the use of virtual services continued to increase with reports of approximately 2.1 million and more than 2.2 million virtual services conducted in

60 April and June, respectively.[1] Of note, these numbers are specific to Ontario and face-to-face services prior to the COVID-19
61 pandemic may have consisted of a small number of virtual care services.[1] This rapid pace of adoption also highlighted different
62 issues and challenges associated with delivering care virtually and demonstrated the need for continuous evaluation to help inform
63 strategies, policies, and to develop standards for effective implementation of virtual care.

64 A definition of 'virtual care' adopted by the Canadian Medical Association's Virtual Care Task Force states that it consists of "any
65 interaction between patients and/or members of their circle of care, occurring remotely, using any forms of communication or
66 information technologies, with the aim of facilitating or maximizing the quality and effectiveness of patient care."[2,3] Virtual care can
67 facilitate delivery of and access to health care services when barriers, such as geographic distance or the restrictions due the
68 COVID-19 pandemic, limit the ability for in-person interactions between patients and health care providers. Virtual visits, also called
69 direct-to-patient care and e-visits, are one component of the virtual care model and are defined as "an electronic exchange via
70 videoconferencing, secure messaging, or audio digital tools, where one or more heath care providers deliver health care services to
71 a patient."[4] These virtual interactions between health care providers and patients can occur on a synchronous (e.g.,
72 videoconferencing, telephone) or asynchronous (e.g., text message) basis.[5]

73 This literature-based ES will identify methods, standards, and guidelines for evaluating virtual care or completed real world
74 evaluations to understand how other jurisdictions are approaching virtual care evaluation (with a particular interest in economic
75 evaluation). As virtual care was rapidly and pre-dominantly utilized during the first wave of the COVID-19 pandemic, most of this
76 review will be in the context of these large shifts related to the pandemic. Identified literature may provide insights into what was
77 considered as part of those evaluations (e.g., what inputs, what outcomes, what considerations) to support evaluations of virtual care
78 in Canada. For the purpose of this work, the focus is on interactions between physicians/health teams and patients, either
79 synchronously or asynchronously in primary care health settings. Primary care followed the definition of the patients' first point of
80 contact with the health system with providers (e.g., physicians and nurses) providing on-going continuous care including referrals to
81 specialists.[6] Other digital health interventions or devices (e.g., remote monitoring) are beyond the scope of this scan.

Objectives

83 The key objectives of this ES are as follows:

84 1. Identify methods, standards, and guidelines being used in Canada and other countries for evaluating virtual care (with a
85 focus on economic and outcome-based evaluation), specifically regarding interactions between health care providers and
86 patients.

87 2. Identify Canadian and international evaluations of virtual care that address interactions between health care providers and
88 patients and the economic aspect of virtual care.

89 3. Summarize the methodologies and other relevant information (e.g., inputs, outcomes, measures of value, considerations,
90 lessons learned) from the identified evaluation methods, standards, and guidelines, and completed evaluations.

91 This ES does not include an assessment of digital health interventions (e.g., e-prescribing) or devices (e.g., remote monitoring) and
92 is focused on virtual care between physicians/health teams and patients in primary care settings.

Research Questions

94 1. How are jurisdictions in Canada and other countries conducting evaluations of virtual care, with a focus on virtual
95 interactions between health care providers and patients, outcome-based and economic evaluation? What methods,
96 standards, and guidelines inform these evaluations?

97 2. What completed evaluations of virtual care (that address virtual interactions and the economic aspect) are available in
98 Canada and other countries?

99 3. What are the parameters used (e.g., inputs, outcomes, measures of value) and what other relevant information (e.g.,
100 lessons learned) is considered in evaluating virtual care, in the context of virtual interactions between health care providers
101 and patients and economic evaluation?

Methods

This ES was informed by a limited literature search. This literature-based ES will contribute to planned projects to evaluate virtual care in Canada through CADTH's collaboration with other Canadian research organizations.

Table 1: Components for Literature Screening and Information Gathering

Components	Inclusion
Population	Adult and pediatric individuals
Intervention	Virtual interactions, synchronous or asynchronous, between health care providers and patients
Settings	Primary care health care settings
Types of Information	Literature search

Literature Search

A limited literature search was conducted by an information specialist on key resources including MEDLINE, the Cochrane Database of Systematic Reviews, the international HTA database, the websites of Canadian and major international health technology agencies, as well as a focused internet search. The search strategy was comprised of both controlled vocabulary, such as the National Library of Medicine's MeSH (Medical Subject Headings), and keywords. The main search concepts were virtual care and COVID-19. No filters were applied to limit the retrieval by study type. Where possible, retrieval was limited to the human population. The search was also limited to English language documents published between January 1, 2019 and September 1, 2021.

Regular alerts updated the search until project completion; only citations retrieved before October 11, 2021 were incorporated into the analysis.

Screening and Study Selection

One author independently screened titles and abstracts for eligibility according to the inclusion criteria outlined in Table 1. Articles that were published in a language other than English, or were published prior to January 1, 2019, were excluded. Study selection focused on identifying evaluations of virtual care that fit the Canadian Medical Association's Virtual Care Task Force definition of virtual care. Accordingly, literature on digital health interventions (e.g., e-prescribing) or devices (e.g., remote monitoring) were excluded. Included evaluations focused on primary care, which was defined as the patients' first point of contact with the health system with health care personnel (e.g., physicians and nurses) providing on-going continuous care including referrals to specialists.[6] Evaluations on specialty care were excluded unless the specialty care was performed in a primary care setting (e.g., opioid treatment programs integrated into primary care settings).[7] Additionally, evaluations of virtual care that were survey based were not included due to the focus of outcome-based evaluations. Identified methods, standards, and guidelines for evaluations of virtual care were not limited to primary care as most of these documents informed evaluations of virtual care in general and were not specific to a practice type (e.g., hospital or private clinics), level of health care (e.g., primary care), health context, or disease.

Synthesis Approach

Findings from the literature search were summarized narratively. When summarizing the identified evaluations of virtual care, relevant findings were separated based on outcome type (economics, health care utilization, participation, clinical outcomes, and appropriateness of prescribing). When summarizing publications informing methods, standards, and guidelines for evaluations of virtual care, individual findings were separated based on the reporting organization (e.g., American Medical Association, Heart and

133 Stroke Foundation of Canada). Of note, the publications informing methods, standards, and guidelines for evaluations of virtual care
134 will be referred to as evaluation guidance documents for the remainder of the report. Namely, information from the Heart and Stroke
135 Foundation of Canada was summarized generally and not specific to stroke management and cardiovascular prevention and
136 rehabilitation, which were the focus of these publications. The Findings sections for Objectives 1 and 2 report on the relevant
137 information and evidence for each individual publication while the Findings section pertaining to Objective 3 summarizes the overall
138 findings of the included information and evidence collectively. Included literature referred to virtual care with various terms (e.g.,
139 telehealth, e-visits, teleconsultation, telemedicine, remote consultations) but the terms virtual care or virtual consultations were used
140 throughout this ES for consistency. Similarly, included literature referred to the comparators with different terms (e.g., face-to-face, in-
141 office, pre-protocol implementation); however, the term in-person was used throughout this ES for consistency except when
142 specifically referring to Li et al., 2021 and Han et al., 2020. These evaluations referred to the comparator as face-to-face visits;
143 although, the authors did not specify that these were in-person visits, other information provided in the articles suggested the face-to-
144 face visits were pre-dominantly or entirely conducted in-person, which supported inclusion in this ES. Namely, Li et al., 2021
145 noted that face-to-face consultations largely facilitated visits before the COVID-19 pandemic with the comparator group referred to as
146 remote consultations, and Han et al., 2020 noted that video modalities were included in the remote consultation group (comparator of
147 the face-to-face group).[8,9] The virtual care (intervention) and comparator terms used in the source publications of the included
148 evaluation guidance documents and evaluations are detailed in Table 4 and Table 5, respectively. Extracted information from the
149 evaluation guidance documents were paraphrased and summarized with the document-specific terminology and distinct statements
150 reported in italics or with quotations and references to the page number from the source document.

Findings

152 The findings presented are based on the literature search results. The literature search yielded 416 citations from which 110 were
153 selected for full-text screening and 11 publications were determined to be eligible. Of these, 3 were SRs[9-11] and 8 were non-
154 randomized comparative studies.[7,8,12-17] For additional information, 7 publications from the grey literature search[18-24] were also
155 included. Altogether, 18 publications were included to address the research questions, of these, 7 were evaluation guidance
156 documents being used in various countries to evaluate virtual care in primary care settings and 11 were evaluations of virtual care in
157 primary care settings. Overall, the evaluation guidance documents recommended that evaluations measure and consider the
158 effectiveness and quality of clinical care including safety outcomes, time and travel, financial and operational impact, participation
159 outcomes (e.g., attendance, no-show rates), health care utilization (e.g., duration and frequency of appointment, need for follow-up),
160 technology experience including feasibility, user satisfaction (e.g., patients and clinicians), and barriers and facilitators or measures
161 of health equity. Identified evaluations suggested that in some situations virtual care may be more cost-effective than in-person care
162 and reduces the cost per episode, patient expenses (e.g., travel and parking costs), and the duration of appointments per patient.
163 However, virtual care may increase the total number of appointments, through the reduced duration of each appointment allowing
164 additional time to conduct more appointments, which could increase overall health care spending and utilization. Additionally, it is
165 unclear if virtual care reduces the use of medical resources and the need for follow-up appointments (provided by the same clinician
166 or type of care to address unresolved or additional health concerns not adequately addressed in the initial consultation), hospital
167 admissions, and emergency department visits. Evaluations of virtual care assessing participation outcomes, clinical outcomes in
168 various health contexts, and appropriateness of prescribing reported variable findings.

169 **Objective 1: Identify methods, standards, and guidelines being used in Canada and other**
170 **countries for evaluating virtual care (with a focus on economic and outcome-based**
171 **evaluation), specifically regarding interactions between health care providers and patients.**

172 Seven evaluation guidance documents were identified from the search of grey literature.[18-24] Among these, 2 were published by a
173 Canadian group (Heart and Stroke Foundation of Canada), 2 were published by American groups (American Medical Association
174 and National Quality Forum), 1 was published by a UK group (UCL Partners), 1 was published by an Australian group (Queensland
175 Health), and 1 was published by the Pan American Health Organization (greatest representation was from Mexico, Colombia,
176 followed by Peru—there was no representation from Canada). The Heart and Stroke Foundation of Canada published
177 implementation documents specifically for virtual stroke management in 2020[19] and for virtual cardiovascular prevention and

178 rehabilitation in collaboration with the Canadian Association of Cardiovascular Prevention and Rehabilitation (CACPR)—group of
179 multidisciplinary expert reviewers—in 2021.[20] The American Medical Association published a framework for measuring the value of
180 digitally enabled care through the measurement of value streams from review of existing literature and interviews with 20 national
181 experts.[23] The National Quality Forum is an American nonpartisan, not-for-profit health care organization that published a report
182 focused on the development of a measurement framework based on an ES to guide virtual care measurement priorities and their
183 impact on healthcare delivery and outcomes.[24] UCL Partners is an academic health science partnership of National Health Service
184 providers and universities in the UK. UCL Partners devised a guide to evaluate non face-to-face clinics.[18] Queensland Health
185 (Australia) published an evaluation resource guide in 2016.[22] The Pan American Health Organization published a summary of
186 discussions focused on "defining evaluation indicators for telemedicine projects" that took place in April and May 2015.[21] Table 4
187 (Appendix 1) summarizes the main characteristics of these publications and a summary of findings of individual publications is
188 provided below.

189 American Medical Association

190 The American Medical Association published a framework devised of *environmental variables* and *value streams*. The *environmental*
191 *variables* impact each *value stream* and *value streams* are measured to determine how virtual care generates value.[23] The authors
192 reported on 5 *environmental variables* including *type of practice, payment arrangements and rates, social determinants of health of*
193 *patient population, clinical use case, and virtual care modality*. The authors identified 6 *value streams*: *clinical outcomes, quality, and*
194 *safety; access to care; patient, family and caregiver experience; clinician experience; financial and operational impact; and health*
195 *equity*. The *environmental variables* and *value streams* (in bold) and associated sub-streams are detailed below. Examples of
196 measurements for the respective *value streams* are reported below; however, this is not an exhaustive list of the proposed
197 measurements detailed in the American Medical Association document.

198 *Environmental variables*[23]
199 - *Type of practice* (e.g., independent practice): impacts scope of clinical programs, prioritization of clinical cases, resource
200   availability, and potential scalability

201 - *Payment arrangements and rates* (e.g., fee-for-service): impacts priorities from a business perspective and financial
202   sustainability

203 - *Social determinants of health of patient population* (e.g., access to broadband and technology, race/ethnicity, income): patient
204   demographics associated with health inequities impacting access to and benefits from virtual care, which includes connectivity
205   requirements and choice of device and platform

206 - *Clinical use case* (e.g., primary care): impacts how care is implemented, technology and data collection requirements, and
207   business necessities

208 - *Virtual care modality* (e.g., video visit, virtual secure messaging, remote patient monitoring – not focused on in this ES):
209   impacts technology cost and requirements, operational requirements, and how the provider is paid

210 *Value streams*[23]

211 **1: *Clinical outcomes, quality, and safety***
212 - *Clinical quality and safety outcomes*

213   o Measures of mortality, functional status (e.g., Functional Independence Measure), disease morbidity (e.g., Patient Health
214   Questionnaire-9), and healthcare effectiveness data and information set (e.g., HEDIS)

215   o Patient-reported outcomes (e.g., Brief Pain Inventory)

216   o Emergency department visits

217   o Number of visits required for correct diagnosis

218   o Rates of antibiotic prescribing, adverse events, and readmission

219 - *Clinical processes*

220   o Improvement in detection of disease

221   o   Adherence to medication, treatment plans, discharge instructions, and evidence-based guidelines

222   **2: *Access to care***

223   •   *Availability of care*

224   o   Median travel time to care per patient and time to third next available appointment or consultation

225   o   Percentage of patients 1) who completed a specialty referral within 14 days of referral and 2) with coverage for virtual visits
226   with current insurance

227   o   Number and frequency of patient appointments with clinician and/or care team

228   o   Reduction in patient transfers

229   •   *Equitable care*

230   o   Percentage of patients 1) who can receive virtual care in their desired language, 2) who delay virtual care as a result of
231   barriers to access (e.g., lack of access to technology or internet connection), 3) with disabilities who are able to receive
232   virtual care through adaptive technologies

233   o   Patients' out-of-pocket costs based on a percentage of their household budget

234   **3: *Patient, family, and caregiver experience***

235   •   *Clinical and/or technology experience*

236   o   Net promoter score

237   o   Patient activation measure

238   o   Hospital or Clinician and Group Consumer Assessment of Healthcare Providers and Systems Survey (HCAHPS or CG-
239   CAHPS)

240   o   Reported understanding of physicians' instructions by assessing patients' understanding of treatment instructions

241   **4: *Clinician experience***

242   •   *Technology experience*

243   o   Reported ease with using the technology to facilitate virtual care

244   •   *Work experience*

245   o   Percentage of visits conducted virtually versus in person

246   o   Annual percentage of annual recruiting costs or physician turnover

247   o   Self-reported engagement and satisfaction with work

248   o   American Medical Association recommended physician satisfaction surveys (e.g., Mini-Z burnout survey)

249   o   Duration of visit versus an equivalent in-person visit

250   **5: *Financial and operational impact***

251   •   *Direct revenue*

252   o   Payment for technical services and professional services

253   o   Performance-based payments

254   o   Revenue from fees paid by other health centres to participate in virtual care services (e.g., fees that community hospitals
255   pay to participate in a telestroke network)

256   •   *Indirect revenue*

257   o   Number of new patients acquired

258   o   Patient retention rate

259   o   Increased bed or appointment availability

260   o   Percentage of referrals completed

261   •   *Direct expenses*

262   o   Clinical care and malpractice expenses

263   o   Expenses related to implementing virtual care (e.g., setup and maintenance costs, IT infrastructure, staffing)

264
265   o   "Total cost per episode of care or per member per month (for payers, employers, and clinicians in risk-based arrangements)" (p. 16)[23]

266   •   *Operational efficiencies*

267   o   Number of individual patients under the care of a specific provider (i.e., clinician panel size)

268   o   No-show rate

269   o   Length of stay and inpatient or rate of emergency department use

270 **6: *Health equity***

271   •   *Equity in clinical outcomes, quality, and safety*

272   •   *Equity in access to care*

273   •   *Equity in patient, family, and caregiver experience*

274   •   *Equity in clinician experience*

275   •   *Equity in financial and operational impact*

276 ## Heart and Stroke Foundation

277 The Heart and Stroke Foundation of Canada noted that considerations for planning for evaluations included *accessibility,*
278 *effectiveness, efficiency, system integration and continuity, patient and provider experience, and technical efficiency and*
279 *responsiveness.*[19,20] Further, it was specified that evaluations should include an assessment of the overall program and individual
280 virtual care sessions; with overall program evaluations addressing established quality indicators and standards of care for a specific
281 health disease or context (e.g., cardiovascular rehabilitation). Additionally, data collection for evaluations was suggested to be
282 integrated into patient health care records and, when possible, utilize existing databases/registries. It was also noted that data should
283 be reviewed and summarized regularly (e.g., monthly review summarized into an annual report). It is recommended by the Heart and
284 Stroke Foundation of Canada to investigate adherence to clinical guidelines and *performance measures* to assess patient
285 improvement, quantify quality of care, identify areas of improvement, determine program efficacy and effectiveness (e.g., cost
286 savings, effect on patient outcomes, recurrence of clinical events, and hospital readmissions) and accessibility and barriers (e.g.,
287 extent of access, completion rates, and wait times). The planning considerations and consensus- and evidence-based *performance*
288 *measures* for individual sessions should be specific to a diagnosis or health context and are detailed below.

289 *Considerations*[19,20]
290   •   Accessibility – wait times, need for transfers to more advanced care, and degree of access to care

291
292   •   Effectiveness – impact of access to specialized services through virtual healthcare based on patient outcomes, length of stay, complications, readmissions, and recurrent disease (e.g., recurrent stroke)

293   •   Efficiency – timely access to virtual healthcare services, cost savings, and streamlining health services

294
295   •   System integration and continuity – degree to which virtual care allows for continuity of care, follow-up care, and a smooth transition from traditional care to virtual care

296   •   Patient experience – patients' perceptions of the virtual care appointment

297
298   •   Provider experience – healthcare provider's perceptions of the virtual healthcare appointment and providers' competency level and educational preparation to participate in virtual care

299
300   •   Technical efficiency and responsiveness – degree to which technology is functional without technical difficulties that could elicit a negative impact

301 *Performance measures[19,20]*

302 • Sub-set of current performance measures to determine appropriateness and effectiveness for evaluation of virtual care

303 • Degree to which healthcare providers can perform required assessments and provide required treatments through virtual care
304 sessions (e.g., ask providers if they feel that the virtual session allows for a thorough or complete assessment)

305 • Median frequency and duration of virtual care sessions; frequency of negative events (e.g., percentage of patients receiving
306 inappropriate consultation/treatment); frequency of positive events (e.g., percentage of patients receiving appropriate
307 consultation/treatment); and attendance data

308 • Median wait times for consultation, proportion of patients seen within targeted times (e.g., based on medical history and
309 urgency of symptoms), time to initiation of consultation from various benchmarks (e.g., symptom onset, arrival at medical
310 centre, and completion of tests such as imaging)

311 • Effectiveness of virtual care versus in-person sessions

312 • Percentage of patients requiring in-person follow up for assessments that could not be addressed virtually

313 • Percentage of sessions that involve technical difficulties affecting the quality of session and ability to provide health services

314 • Measure of independence at discharge (e.g., Median Rankin Scale and National Institutes of Health Stroke Scale) and
315 location of discharge (e.g., personal residence)

316 • Travel distance and cost saved by the patient

317 • Healthcare provider's rating of virtual appointments and willingness to expand virtual care in their practice

318 • Patient's rating of quality of virtual care appointments and willingness to participate in future sessions

319 UCL Partners

320 UCL Partners noted that the evaluation should provide evidence alluding to the impact on outpatient pathways, clinical safety, cost,
321 and breadth of implementation.[18] Considerations included identification of the stakeholders (e.g., users and decision makers) during
322 the planning of the evaluation; selection of an appropriate comparison to assess the impact or improvement; and practical issues
323 such as timing of the evaluation, data accessibility for collection and analysis, and sufficiency of resources. The authors suggested
324 various quantitative and qualitative outcomes when evaluating virtual care, which are detailed below.

325 *Quantitative outcomes[18]*

326 • Number of patients treated within virtual and in-person care

327 • Proportion of patients converted from in-person to virtual care

328 • Waiting times and waiting list before and after virtual care implementation

329 • Number of virtual and in-person appointments, follow-up attendances, and referrals received

330 • Outcome of subsequent care (e.g., discharge to community or referrals to specialists)

331 • Costs

332 • Time spent by provider attending to patients in virtual and in-person appointments

333 • Involvement of other practices/other community settings

334 *Qualitative outcomes[18]*

335 • Providers' experiences with offering virtual care such as the quality of care administered or convenience

336 • Patient acceptability or satisfaction

337 Of note, qualitative outcomes may be evaluated through surveys, focus groups, or interviews

338 National Quality Forum

339 The National Quality Forum devised a measurement framework to guide virtual care evaluation with 4 domains and associated
340 subdomains and measurement concepts.[24] The main domains included *access to care, financial impact or cost, experience, and*
341 *effectiveness. Travel, timeliness of care, actionable information, added value of virtual care to provide evidence-based best practices,*
342 *patient empowerment, and care coordination* were identified as measurement areas of highest priority. The domains, subdomains,
343 considerations, relevant measurement category, and potential measure concepts are detailed in Table 2.

344 ## Table 2: Identified Measures of Highest Priority in Virtual Care Evaluations Devised by
345 ## National Quality Forum[24]

Domain:	*Access to care*
Subdomain and considerations	*Access to information* – Do patients have access to clinical information allowing them to play an informed and active role in their treatment plan. Do providers have access to adequate information to diagnose and develop a treatment plan (e.g., electronic health records)? *Access for care team* – Do providers have appropriate access to technologies to provide treatment? *Access for patient, family, and/or caregiver(s)* – Are patients able to receive services through virtual care from providers they could not access otherwise due to limitations (e.g., travel costs due to geographical barriers)? Important components: • *Affordability* – What are the costs of virtual care for patients as opposed to not receiving care, delayed care, or other forms of care (e.g., traditional)? What is the cost of providing virtual care services for providers and the effect on their practice? • *Availability* – Does virtual care provide access to a clinician that can provide specialized required care and a one that can provide care when it is required? • *Accessibility* – Is the necessary technology accessible by patients and providers? • *Accommodation* – Do various modalities of virtual care accommodate various needs of patients and are patients able to communicate with providers through virtual care when requested? • *Acceptability* – Do both patients and providers accept the use of virtual care?
Relevant measurement category	*Timeliness of care* (e.g., availability of information delivered using virtual care between providers and between providers and patients)
Potential measurement concepts	Timely receipt of health services, increased provider capacity, access to health services for those living in rural or urban communities and/or in medically underserved areas; and access to specialized health services (e.g., specialists)
Domain:	*Financial impact/ cost (including cost-effectiveness)*
Subdomain and considerations	*Financial impact to care team* – What are the o , direct , indirect, and opportunity costs associated with providing care using virtual care? *Financial impact to health system or payer* – What is the net financial impact including opportunity costs and cost avoidance?

	Financial impact to patient, family, and/or caregiver(s) – What are potential cost savings, benefits of virtual care (e.g., less travel time, less time away from work, and less out-of-pocket cost), and cost spending (e.g., purchasing technology and internet service)? *Financial impact to society* – Impact of virtual care on healthcare staff shortages, economic productivity, on care offered at a distance, overall health status of a community, patient-provider convenience, and averted care?
Relevant measurement category	• *Travel* (e.g., wait time required for checking in [longer wait times result in higher cost for the patient or caregiver with less time for personal priorities such as work]) • *Timeliness of care* (e.g., overall amount of a patient's time spent during virtual care not directly related to care), • *Added value of virtual care to provide evidence-based best practices* (e.g., effect on the length of hospital stay, prevention of health care utilization such as urgent or emergency care)
Potential measurement concepts	Cost: costs of virtual care for private and public payers, difference in cost per service and/or episode of care, efficient utility of services for the patient Cost-effectiveness: cost savings to patient, family, and caregivers (e.g., reduced travel and time away from work); reduced medical errors and overuse of services; and effect of virtual care on patient self-management
Domain:	*Experience*
Subdomain and considerations	*Care team member experience* – Can virtual care facilitate teamwork and continuous patient care and provide necessary information for patient care? *Patient, family, and/or caregiver(s) experience* – What is the experience with virtual care pertaining to the ability to use the technology and to connect with providers? Whether the care delivered through various virtual care modalities is comparable to the quality of in-person services? *Community experience* – Is the consistent use of virtual care accepted by the community (e.g., patients and their families, administrators, and policy leaders)
Relevant measurement category	• *Timeliness of care* • *Patient empowerment* (e.g., level of confidence in care in the perspective of the patient, level of understanding of care plan by patient) • *Care coordination* (e.g., amount of care coordination needed due to the use of virtual care services)
Potential measurement concepts	Patient experience: increased knowledge of the patient regarding their care; appropriateness of services; patient compliance with treatment plan; difference in morbidity or mortality; collective decision making; and care that is patient-centered, equitable, safe, effective, timely, and efficient Clinician experience: quality of communication with patients; satisfaction with delivery of care; impact on practice patterns; diagnostic accuracy; ability to obtain actionable information (i.e., adequate to inform decision making); and comfort with using virtual care applications and processes
Domain:	*Effectiveness*
Subdomain and considerations	*Clinical effectiveness* – Impact of virtual care on health outcomes or clinical processes (e.g., improved symptom control or appropriate diagnoses) and the comparative effectiveness of services provided in person? *Technical effectiveness* – Ability of the virtual care health system to record and transmit images, data, and other information accurately between stakeholders (e.g., patients and providers)? *System effectiveness* – Ability of virtual care to assist in the coordination of care across various healthcare settings, assist providers in achieving targets for population-based care, and to facilitate communication and distribution of information between providers to devise appropriate diagnoses and treatment plans?

	Operational effectiveness – Is virtual care integrated within a provider practice, hospital, community health centre, or other care settings?
Relevant measurement category	• *Travel* (e.g., duration of virtual visit compared to in-person care) • *Timeliness of care* • *Actionable information* (e.g., comparative effectiveness of virtual care vs. in-person care and ability of virtual care to effectively provide care) • *Added value of virtual care to provide evidence-based best practices* (e.g., avoidance of an adverse outcome, effect on the length of hospital stay, prevention of health care utilization such as urgent or emergency care) • *Care coordination* (e.g., overall number of multidisciplinary visits, overall improvement in quality of life with virtual care)
Potential measurement concepts	Not reported.

Pan American Health Organization

The Pan American Health Organization suggested that evaluations should demonstrate the benefits of virtual care compared to health services delivery with the health impact measured.[21] The Pan American Health Organization noted that evaluations of virtual care should be conducted at each phase of implementation and involve assessments of individual components (e.g., sessions) and overall assessments. Virtual care evaluation was suggested to involve systematic methodology with a focus on feasibility and acceptability. Further, the evaluation model should represent conditions that are similar to the in-person modality and evaluations should regularly assess indicators and consist of regular audits. In the early phases, evaluations were recommended to focus on attaining the initial objectives and on how the strategies are aligned with the targets. During the mid-stages and established phases, evaluations should focus on optimization and social and economic benefits, respectively.

The Pan American Health Organization stated that a variety of considerations should be prioritized for the evaluation (the following list is not exhaustive). Macro aspects including economic, legal, political, and sociocultural considerations and micro aspects including strengths, weaknesses, and financial considerations. Additionally, components of the health sector including primary health care; hospital services; rehabilitation; barriers; acceptability to patients and community; and role of academia, medical associations, and regulators. Therefore, pivotal objectives would include project feasibility; acceptance by professionals; sensitization of authorities and decision-makers; technical capabilities of user; cost, benefits, efficiency, and effectiveness; and accessibility and acceptability both by the patient and by health care providers.

Proposed *evaluation indicators* were categorized based on the stage of implementing virtual care (*short-, medium-, long-term*), measurement relevance (*timeliness, effectiveness, quality, efficiency, endogenous, and exogenous*), and from these a list of primary indicators were devised and are detailed in Table 3 (*program coverage, hours available for virtual consultations with specialists*, *program not operating because of technical issues*, *virtual consultations held* [successful virtual consultations], *transfers generated through virtual care*, *subsequent virtual care appointments* [based on the first appointment], *wait time for virtual consultation*, *specialty consultations by virtual care*, and *patient satisfaction*). It was highlighted that the definitions of *endogenous* and *exogenous indicators* need to be clarified. Further, the *primary indicators* were categorized as measures of *quality, performance, impact, effectiveness, and demographics*. It was emphasized that each health context may necessitate additional specific service indicators and economic indicators, and indicators should be clear, measurable, comparative, and have a certain frequency of measurement. Overall, all *proposed indicators* evaluate a component of access, user satisfaction, performance, quality of services offered, and cost benefit with perception of quality and benefit and access noted to be the best indicators to evaluate virtual care. The Pan American Health Organization specifically highlighted that *indicators* informed by the framework of health economics should be considered including cost-benefit and cost-utility estimates such as out-of-pocket expenditures and evaluation of price and quality. It was also highlighted that savings did not have to come from a cost perspective but could be represented by a reduction in treatment times using virtual care.

377 *Evaluation indicators categorized based on chronological impact[21]*

378 *Short-term*:

379 • Number of virtual consultations that occurred in a given period

380 • Increase in virtual consultations conducted (measure of progress)

381 • Patient savings (measure of financial impact on patients)

382 • Wait time between scheduled time and the virtual care appointment

383 • Time from when a virtual consultation is requested until when it is conducted (measure of virtual care's advantage over
384 regular referrals and time saved)

385 • Satisfaction questionnaire

386 • Increase in number of specialties per available unit (measure of acceptance among physicians and hospital administrators)

387 *Medium-term*:

388 • Hospitals participating in virtual care in reference to the national total

389 • Relationship between virtual consultations performed and the relative decrease in regular consultations (i.e., in-person)

390 • Number of free hours

391 • Number of technical problems per unit

392 • Time required to resolve technical problems per unit

393 • "Number of differed teleconsultations" (p.15)[21]

394 *Long-term*:

395 • Improvement in monthly consultations over previous years

396 • Number or percentage of patients being monitored by virtual care

397 • Average savings over the previous year

398 *Evaluation indicators categorized based on measurement relevance[21]*

399 *Timeliness indicators*:

400 • Number of physicians in the remote unit / number of physicians trained in the last year

401 • Number of patients who require transferring / number of patients transferred

402 • Number of medical specialties in the remote unit / number of medical specialties in referral unit

403 • Transfer time to the remote unit / transfer time to referral unit

404 *Effectiveness indicators*:

405 • Number of patients seen after the virtual care was implemented compared with the number of cases before virtual care was
406 implemented for a given period (i.e., number of appointments conducted before and after virtual care was implemented)

407 • Number of accessible specialists after the virtual care was implemented compared with the number before virtual care was
408 implemented for a given period.

409 • Number of individuals with disabilities or physical, economic limitations that were able to access specialized care through
410 virtual care services

411 *Quality indicators:*

412 • Number and range of specialists adopting virtual care

413 • Stability and reliability of the virtual care system and method used to transmit information

414 *Efficiency indicators:*

415 • Monitoring costs

416 • Access

417 • Coverage

418 • Patient perception

419 *Endogenous indicators:*

420 • Coverage

421 • Trained technical personnel

422 • Necessary equipment and supplies

423 • Patient reported experiences

424 *Exogenous indicators:*

425 • Costs of medical care

426 • Medical effectiveness

427 • Service access

428 *Proposed primary indicators[21]*

429 **Table 3: Proposed Primary Evaluation Indicators by the Pan American Health Organization[21]**

Indicator (type of indicator)	*Program coverage (demographic)*
Description/definition	Percentage of local units (e.g., municipalities, housing units) that provide virtual care service, out of the local units originally proposed
What this measures	Degree of progress in implementation
Measurement formula[a]	Number of local units served by virtual care x 100/ number of local units that are in the target population
Measurement frequency	Semiannual
Considerations	• Need for clear a definition of virtual care service • Additional information may be relevant such as populations that would benefit from virtual care
Indicator (type of indicator)	*Hours available for virtual consultations with specialists (performance)*
Description/definition	Establishes the availability of virtual consultations
What this measures	Total number of possible hours that physicians have for patient care using virtual care
Measurement formula[a]	Sum of total hours available for virtual consultation by specialists x 100/ total available hours of specialists
Measurement frequency	Monthly
Considerations	Indicator may be incorporated into other measurements: • Increase in hours available to specialized physicians for virtual consultations • Comparison with total hours for in-person consultation and with actual hours of consultations

Indicator (type of indicator)	*Program not operating because of technical issues (effectiveness)*
Description/definition	Number of hours or days the technological or operating issue prevents virtual care
What this measures	Demonstrates the result of not having contingency and prevention plans for unexpected technology-related events
Measurement formula[a]	Total hours of failure to implement virtual care due to technical issues x 100/ total hours of care
Measurement frequency	Monthly
Considerations	• Need for service logbook • Indicator may relate to various procedural or technical issues (e.g., equipment or Internet network failures or lack of specialized physicians due to logistical factors) • Indicator complements the ratio of consultations held to consultations scheduled
Indicator (type of indicator)	*Virtual consultations conducted (effectiveness)*
Description/definition	Successful consultations using virtual care
What this measures	Measure of effectiveness
Measurement formula[a]	Number of virtual consultations conducted x 100/ number of virtual consultations scheduled
Measurement frequency	Monthly
Considerations	• Need to determine what is considered a successful virtual consultation • Indicator related to transfers avoided (regular consultations would necessarily involve patient transfers) • Indicator can suggest reasons for cancelled consultations (e.g., technical-, operational-, administrative-, logistical-, and human-related)
Indicator (type of indicator)	*Transfers generated through virtual care (impact)*
Description/definition	Refers to the number of hospital transfers, after a virtual consultation, due to medical complications
What this measures	Determines the number of patients admitted to hospital and number of transfers due to a virtual consultation and may confirm a reduction in these measures
Measurement formula[a]	Number of transfers of patients who underwent virtual consultation x 100/ number of patients who underwent virtual consultation
Measurement frequency	Monthly
Considerations	• Indicator related to avoided transfers (virtual consultation itself can be considered an avoided transfer) • Indicator should trend downwards
Indicator (type of indicator)	*Subsequent virtual care appointments (quality)*
Description/definition	Determines average number of subsequent appointments generated based on the first appointment per patient
What this measures	Measure of the patients' clinical problems being addressed
Measurement formula[a]	Number of subsequent virtual care appointments per patient x 100/ number of patients seen for the first time with virtual care
Measurement frequency	Monthly

Considerations	• Should be specific to the medical specialty
Indicator (type of indicator)	***Wait time for virtual consultation (quality)***
Description/definition	Time between a scheduled appointment and when it is actually held
What this measures	Measure of the average patient wait time (evaluates the time the patient saves through virtual care)
Measurement formula[a]	Sum total of hours elapsed between when the appointment is scheduled and when it is held + duration of the appointment / number of virtual consultations held
Measurement frequency	Weekly
Considerations	• Retrospective comparison (compare wait times with virtual care vs. in-person)
Indicator (type of indicator)	***Specialty consultations by virtual care (performance)***
Description/definition	Number of virtual consultations by specialty
What this measures	Measure of the demand of virtual consultations by specialty
Measurement formula[a]	Sum of consultations per specialty using virtual care x 100/ total number of consultations using virtual care
Measurement frequency	Monthly
Considerations	None
Indicator (type of indicator)	***Patient satisfaction (quality)***
Description/definition	Satisfaction of patients who underwent virtual care
What this measures	Measure of user perception
Measurement formula[a]	Number of satisfied patients x 100/ total patients served using virtual care
Measurement frequency	Monthly
Considerations	• Helps to improve virtual care implementation • Simple satisfaction survey may be used (e.g., surveys using a Likert scale) • Can also measure physician/ provider satisfaction

430   vs. = versus.

431   [a]For the measurement formula, the " / " represents a division sign," x " represents a multiplication sign, and " + " represents an addition sign.

Queensland Health

433   Queensland Health reported the following *dimensions of service performance* relevant to virtual care evaluations: *access,*
434   *effectiveness* (e.g., *health outcomes; safety and quality; acceptability, satisfaction, and appropriateness in the patient perspective;*
435   *acceptability and adoption in the health professional perspective*; and *technology and functionality*), and *efficiency and service*
436   outcomes (e.g., *input per output produced such as costs or resources consumed* and *service outputs/ value generated for the health*
437   *of the community*).[22] Allied health teams often set the goal of implementing virtual care as efficiency (quantity of outputs in relation to
438   quantity of inputs) and cost savings for the service particularly regarding expenses and travel time. The authors highlighted that
439   perspective is very important for evaluations that have an economic component. Perspective determines which inputs (costs) and
440   outputs (benefits or effects) are included and how the outcome is interpreted. Costs are not limited to out-of-pocket expenses but can
441   also include time spent travelling for patients or staff, and the impact on patients and their families such as the need to take time off
442   work or to arrange childcare. However, implementing virtual care can transfer costs and benefits from one group or entity to another,
443   which complicates evaluations. Thus, selection of the appropriate perspective requires the following considerations: the degree of

flow of costs and benefits between the allied health team, other parts of the health service, other agencies, or patients relevant to the evaluation. The authors also listed several published evaluation frameworks that can be used to consider various factors of a virtual care evaluation such as clinical/ health, technology, socioeconomic, environmental, and service/ organizational (see p.26 of the source document).[22]

The authors highlighted that the focus of evaluation is determined by the stage of virtual care implementation — 1) pre-introduction stage: technical and financial feasibility, service need, preparedness of staff and patients, and legal or ethical issues; 2) pilot/trial stage: clinical effectiveness, legal/ethical issues, technical feasibility, service process (administrative or operational), and safety and quality; 3) adoption/implementation: clinical effectiveness, health outcomes, service efficiency, safety and quality, and acceptability and satisfaction; 4) established/translational stage: health outcomes, acceptability and adoption, access, efficiency, and technology (scalability). Additionally, the authors highlighted the following *key considerations: what decisions will be informed by the results? Who will be the primary users of the evaluation results? What are the outcomes that are to be achieved? What opportunities may be developed by the evaluation? How does the evaluation fit into existing evidence available for virtual care?* It was noted that secondary objectives should be devised to anticipate related questions that may arise from the primary findings. Further, Queensland Health highlighted key decisions (in bold) and associated considerations for virtual care evaluations, which are detailed below.

Key decisions and associated considerations[22]

Which virtual care service will be evaluated?

- Appropriately limit scope for a less complicated evaluation and to make the implementation faster and less resource intensive
- Need to ensure that the limited scope does not skew evaluation outcomes and is reflective of clinical practice (e.g., limiting the population by disease severity or demographic factors such as age)

Which service will be used as a comparator?

- Select a pre- and post-comparison of a single population if there are no major additional changes that occur between the two time comparisons
- Select a comparator devised of different locations or staged implementation if there are no major differences between clinical populations
- Select a comparator based on standard care versus virtual care (simultaneous subgroup comparison [e.g., RCT]) if there are no major ethical issues with allocating patients to the different groups of care

When will the evaluation occur — Timing?

- Need to consider specific considerations of particular stages of virtual care implementation (e.g., data collection during the early stages when providers and patients are still familiarizing may skew the results)
- Need to consider specific considerations of particular data collection periods (e.g., seasonal demands may impact findings through differing resourcing needs such as availability of staff)
- Need to consider strategic or organizational factors (e.g., additional funding)

How long will the evaluation occur — Duration?

- Duration should facilitate collection of a sufficient amount of data required for meaningful findings
- Duration should appropriately represent real-world clinical practice (longer data collection periods are less likely to be influenced by timing)
- Duration should allow for adequate measure of outcomes (timeframes required to measure the outcome appropriately and comprehensively)

Which outcome measures will be used?

- Select outcomes that are associated with the following characteristics:
  - *Feasible* (whether measurement is possible given limitations such as time, resourcing, capacity, and skills of providers)

485   o   *Valid* (whether measurement addresses the objectives of the evaluation)

486   o   *Reliable* (whether the measurement is accurate)

487   o   *Attributable* (whether the measurement reflects a plausible and potential effect)

488   o   *Comparable* (whether the outcome supports a relevant and appropriate comparison)

489   o   *Sensitive* (whether there is a realistic chance of demonstrating an effect)

490   **What is a meaningful evaluation outcome?**

491   •   Outcome that is related to the target or goal of the evaluation

492   •   Outcome measurement that can demonstrate change required to indicate success of virtual care

493   •   Outcome reflects the need of relevant stakeholders (e.g., patients and their family, health care providers, broader health
494   system, and local community or entire society such as a country)

Objective 2: Identify Canadian and international evaluations of virtual care that address interactions between health care providers and patients and the economic aspect of virtual care.

498   Eleven evaluations of virtual care in primary care were identified; of these, 3 were SRs[9-11] and 8 were non-randomized comparative
499   studies[7,8,12-17] of which, 6 of 8 were retrospective medical record reviews and the remaining involved prospective data collection (one
500   study was a survey-based study but only the participation findings were extracted for this ES and the other was a database study).
501   Eight articles were published in the US, 2 articles were published in the UK, and 1 article was published in Australia. All the non-
502   randomized comparative studies (retrospective or prospective) included data specific to a period of COVID-19 or compared pre-
503   COVID-19 to a COVID-19 period for the in-person care versus virtual care comparison. Evaluations focused on primary care in
504   general, antibiotic prescription (by a physician), mental health services, and drug addiction services. The identified evaluations
505   assessed the following measures of value: economics, health care utilization, participation, clinical outcomes, and appropriateness of
506   prescribing (for evidence specific to prescriptions). Table 5 in the Appendix summarizes the main characteristics of the included
507   evaluations and the findings are summarized below based on aforementioned measures of value.

508   Evaluations reporting economics and health care utilization outcomes

509   Identified evaluations of virtual care with a focus on the economic aspect were limited to 2 SRs[10,11] and 4 studies assessed health
510   care utilization.[9-11,16] Carrillo de Albornoz et al., 2021 performed a SR focused on primary care including mental health and allied
511   health services.[10] Carrillo de Albornoz et al., 2021 reported that virtual care reduced healthcare cost and utilization among various
512   appointment types within primary care (e.g., mental health and smoking cessation) and allied health services (e.g., speech therapy
513   and post-partum care). Cost analyses, identified by this SR[10], demonstrated that virtual consultations are more time- and cost-
514   efficient compared to in-person primary care; namely, one study on speech therapy demonstrated that video conferencing was
515   associated with significantly lower service cost per patient and significantly reduced the number and duration of appointments.[10]
516   Increased cost-savings were primarily due to reduced travel and parking costs.[10] Further, one study (that included primary care
517   physicians, retail health clinics, emergency departments, and urgent care centres) noted that video consultations reduced health care
518   utilization (e.g., imaging and lab tests); however, the number of follow-up visits (within 3 weeks) and cost per episode (e.g., pharmacy
519   and medical costs) were similar compared to in-person appointments.[10] Another study found that virtual consultations were shorter
520   on average (less than 10 minutes) compared to in-person visits (average of 15 to 30 minutes) among appointments providing
521   standard postnatal care within primary care centres.[10] Overall, this SR[10] suggested that virtual consultations reduce the cost per
522   episode of care but may increase the number of individuals treated, which would increase overall health care spending.[10] Nguyen et
523   al., 2021 performed a SR that included studies conducted in outpatient or inpatient settings but did not specify the level of care (i.e.,
524   primary care).[11] Most studies in this SR[11] demonstrated that virtual care was associated with lower treatment costs but resulted in v
525   effects on health care utilization. Phillips et al., 2021 evaluated the comparative effectiveness of virtual care to in-person care in a
526   respiratory assessment centre and found no statistical differences between virtual care versus in-person visits for hospital
527   admissions (2.0% versus 2.8%, respectively), emergency department visits (5.0% versus 3.9%, respectively), or follow-up virtual

528 care appointments (11.0% versus 9.7%, respectively) within a 14-day window.[16] Patients with an initial in-person visit had a higher
529 percentage of related hospital admissions (13.0% versus 7.5% in the in-person versus virtual care groups, respectively) and higher
530 related follow-up virtual care visits (44.7% versus 42.5% in the in-person versus virtual care groups, respectively) within a 14-day
531 window.[16] Han et al., 2020 performed a SR focused on antibiotic prescribing among primary health care settings and reported on
532 studies that investigated follow-up visit rates after initial consultation for the same presentation but evidence was mixed regarding
533 whether remote consultations were more likely to be followed up with another consultation for the same condition.[9]

534 ## Evaluations reporting participation outcomes

535 Two studies found that virtual care reduced attendance rates.[10,12] Chakawa et al., 2020 evaluated the comparative effectiveness of
536 virtual care to in-person care in an integrated primary care setting at an inner-city pediatric clinic and found that attendance rates for
537 integrated primary care visits using virtual care were significantly less than attendance rates for in-person visits among the overall
538 sample (standardized mean difference = 0.41, P < 0.01) and matched sample (standardized mean difference = 0.56, P = 0.01).[12]
539 Odds of non-attendance were approximately four times greater than attendance for virtual care visits among the overall sample even
540 when accounting for other variables such as familiarity with the primary care provider.[12] One study in the SR by Carrillo de Albornoz
541 et al., 2021 reported that the telephone group had fewer sessions attended among smoking cessation counselling.[10]

542 Two studies found that virtual care improved attendance rates.[7,14] Frank et al., 2021 evaluated the comparative effectiveness of
543 virtual care to in-person care in an academically affiliated primary care clinic with integrated mental health services staffed by
544 psychologists and psychology trainees. Frank et al., 2021 found that after implementing virtual care for mental health services (mean
545 ± standard deviation [SD] = 2.17 ± 4.36), the number of appointments attended significantly increased compared to in-person
546 services (mean ± SD = 1.19 ± 2.08) (P = 0.002).[14] There was also a significant decrease in the number of cancellations (patient or
547 clinician initiated) during the virtual care services time period (mean ± SD = 0.14 ± 0.49) compared to the in-person time period
548 (mean ± SD = 0.53 ± 1.03) (P < 0.001) but no significant difference was found in the number of no-shows across the two periods.[14]
549 An additional analysis was performed on a subgroup of individuals who attended more than one appointment during the in-person
550 period (March to December 2019) or virtual care period (March to December 2020); comparing in-person to virtual care
551 demonstrated a significant increase in attendance (P = 0.002) and significant decrease in cancellations (P < 0.001) with virtual care
552 but no difference in no-shows.[14] O'Gurek (2021) conducted a virtual care evaluation in an out-patient opioid treatment program within
553 the Department of Family and Community Medicine at a university medical centre in an urban setting.[7] O'Gurek (2021) found that the
554 no-show rates significantly reduced with virtual care (P ≤ 0.05) but there were no differences between show rates.[7]

555 Drerup et al., 2021 also assessed no-show rates in a primary and specialty care clinic.[13] Drerup et al., 2021 found that virtual care
556 significantly reduced patient no-show rates. Virtual care appointments exhibited a significantly lower no-show rate (7.5%) compared
557 to in-person visits (36.1%) during the same period (March 16 to May 1, 2020) (P < 0.0001) and the non-COVID-19 (January and
558 February, 2020) in-person no-show rate (29.8%) (P < 0.0001).[13] One study assessed completion rate across practice types.[15]
559 Gmunder et al., 2021 found that primary care (66.06%) had a lower completion rate than surgical specialties (68.60%) and other
560 specialties (e.g., optometry, audiology, exercise physiology) (69.60%) but higher than medical specialties (presumably non-surgical
561 medical specialties) (60.89%) in a medical network consisting of a hospital, outpatient clinics, a cancer centre, and an eye-specific
562 hospital.[15] Of note, all patients in this study received an automated appointment reminder before the visit via short message service
563 (SMS) text message or phone call based on their preference.[15] One study assessed adherence to virtual care treatment and
564 discontinuation rates.[10] The SR by Carrillo de Albornoz et al., 2021 identified one randomized controlled trial on post-natal care that
565 reported twice as many participants discontinued care in the virtual consultation (25%) versus in-person groups (12.5%) with the
566 main reasons being due to the inability to attend the final follow-up visit and technical issues (virtual consultation group only).
567 Included studies in the SR[10] evaluating care for mental health demonstrated conflicting findings with some reporting higher or lower
568 discontinuation rates in-person compared to virtual consultations; however, one study reported that attrition was significantly lower in
569 primary care patients receiving cognitive behavioural therapy over the telephone compared to in-person care (20.9% versus 32.7%,
570 P = 0.02).

571 ## Evaluations reporting clinical outcomes

572 Three studies assessed clinical outcomes that were specific to the disease or health context.[10,11,14] Frank et al., 2021 reported on a
573 study performed in a academically-affiliated primary care clinic with integrated mental health services and evaluated clinical

574 outcomes using Clinical Global Impressions Scale scores.[14] Among participants who had appointments in-person (March to
575 December 2019) and virtually (March to December 2020), there was a significant decrease in symptom severity scores (Clinical
576 Global Impressions-S) from in-person appointments (mean ± SD = 3.61 ± 0.70) to virtual care appointments (mean ± SD = 3.33 ±
577 0.97) (P = 0.020) and significant improvement of the improvement scores (Clinical Global Impressions-I) from in-person (mean ± SD
578 = 3.06 ± 0.87) to virtual care appointments (mean ± SD = 2.44 ± 0.51) (P = 0.002).[14] This suggests that virtual care facilitated a
579 decrease in symptom severity (based on Clinical Global Impressions-S scores) and improved symptoms (based on Clinical Global
580 Impressions-I) compared to in-person appointments.[14] However, it is important to note that this may be attributed to the number of
581 sessions attended and not necessarily the use of virtual care over in-person care.

582 The SR by Carrillo de Albornoz et al., 2021 noted that consultations via telephone and videoconference were as effective as in-
583 person visits in improving clinical outcomes, specific to the disease or health context, in primary care and mental health. Evidence for
584 smoking cessation counselling was variable as one study demonstrated non-inferiority with this rate and another study found an
585 increased continuous abstinence rate.[10] Evidence for depression was also variable, one study reported that telephone-delivered
586 cognitive behavioural therapy in primary care patients with depression was inferior to in-person therapy by the 6-month follow-up but
587 another study found non-significant differences at any time up to the 6-month follow-up in patients with depression and alcohol
588 abuse. Another study assessing depression among older veterans found no significant differences in patient satisfaction and quality
589 of life as measured by the Short Form-36 survey. Further, some included studies of this SR[10] compared videoconferencing to
590 telephone-delivered interventions and reported similar effectiveness to reduce depression symptoms at various points of follow up.
591 The SR performed by Nguyen et al., 2021 reported comparable clinical outcomes to in-person visits but did not specify the level of
592 care (i.e., primary care).[11]

Evaluations reporting prescription outcomes

594 Three articles investigated antibiotic prescribing using virtual modalities.[8,9,17] Ray et al., 2021 compared in-person care and virtual
595 care using guideline-concordant antibiotic management for acute respiratory tract infections among pediatric patients.[17] Across the 6-
596 month period, guideline-concordant antibiotic management occurred in 92.5% of virtual care visits and 90.7% of in-person visits (P =
597 0.004). Over time, guideline-concordant antibiotic management during virtual care visits increased from 88% to 97% between April
598 and September 2020.[17] Han et al., 2020 performed a SR that also reported on guideline-concordant prescription rates or guideline-
599 recommended prescribing rates (against local or national guidelines of the US) from 4 observational studies. Guideline-concordant
600 antibiotic management for sinusitis and UTI demonstrated no significant differences between remote and face-to-face consultations.
601 However, conflicting results were reported for acute respiratory infection.[9] One included study of the SR performed by Carrillo de
602 Albornoz et al., 2021 reported that virtual consultations delivered by video conferencing had significant improvements guideline-
603 based antibiotic management but elicited less appropriate testing and increased the number of follow-up visits.[10]

604 Li et al., 2021 evaluated the appropriateness of prescribing with compliance to the recommendation of the clinical scale scores
605 CENTOR or FeverPain in tonsillitis for which, the scoring system usage rate was significantly higher in the remote consultation group
606 compared to the face-to-face group (P = 0.0415). During remote consultation, 51 out of 67 (76.1%) prescriptions complied with the
607 CENTOR/FeverPain recommendation and were deemed appropriate but 16 out of 24 (66.7%) did not comply and were
608 inappropriate. During face-to-face consultation, 16 out of 67 (23.9%) prescriptions adhered to the recommendation but 8 out of 24
609 (33.3%) did not comply and were inappropriate. Differences in appropriate and inappropriate prescriptions between remote
610 consultation and face-to-face groups were not statistically significant.[8] Of note, what constituted remote and face-to-face
611 appointments were not reported; thus, it is presumed remote refers to virtual care and face-to-face care were in-person
612 appointments.

Objective 3: Summarize the methodologies and other relevant information (e.g., inputs, outcomes, measures of value, considerations, lessons learned) from the identified evaluation methods, standards, and guidelines, and completed evaluations.

616 Summary of included evaluation guidance documents

617 Queensland Health noted that outcomes must be *feasible* (whether measurement is possible given limitations such as time,
618 resourcing, and capacity and skills of providers), *valid* (whether measurement addresses evaluation objectives), *reliable* (whether
619 measurement is accurate), *attributable* (whether measurement produces a plausible and potential effect), *comparable* (whether the
620 outcome supports a relevant and appropriate comparison), and *sensitive* (whether there is a realistic chance of showing an effect).[22]
621 Additionally, Queensland Health suggested that meaningful evaluations include outcomes that are related to the target or goal of the
622 evaluation, reflect the needs and priorities of relevant stakeholders (e.g., patients and their family, health care providers, broader
623 health system, and local community or entire society such as a country), and can demonstrate change required to indicate success
624 of virtual care.[22] Altogether, the evaluation guidance documents recommended performing evaluations with the following outcome
625 categories — examples of related measurements are also reported below.

626 - Effectiveness and quality of clinical care including safety outcomes
627   o Frequency of positive (e.g., successful virtual consultations) or negative events (e.g., adverse events)
628   o Measures of independence, mortality, functional status, and disease morbidity
629   o Patients' knowledge and understanding of treatment plan
630 - Time and travel
631   o Wait times (to initiation of appointment from check in)
632   o Time on wait list
633   o Travel time and distance to appointment
634   o Number of free hours
635   o Time saved (e.g., more time for personal priorities such as work or family responsibilities)
636 - Financial and operational impact
637   o Total cost of medical care
638   o Cost per episode of care
639   o Cost savings
640   o Virtual care program expenses (e.g., IT infrastructure, technology setup, and maintenance costs)
641 - Participation
642   o Attendance
643   o No-show rate
644   o Number of patients treated
645 - Health care utilization
646   o Duration and frequency of appointments
647   o Need for follow-up appointments (particularly in-person follow-up that could not be addressed virtually)
648   o Hospital admissions
649   o Emergency department visits
650 - Technology experience including feasibility
651   o Ease of using technology
652   o Ability of providers to conduct required assessments and treatments
653   o Percentage of sessions that involve technical difficulties affecting session quality and ability to provide services
654   o User convenience (patient or provider)

655   o   Comfort with using virtual care applications and processes

656   o   Technical issues

657   o   Stability and reliability of the virtual care system and method used to transmit information

658   •   User satisfaction

659   o   Satisfaction surveys of patients and providers

660   o   Provider rating of virtual care and willingness to expand virtual care in their practice

661   o   Patient rating of quality of virtual care sessions and willingness to participate in future sessions

662   •   Barriers and facilitators or measures of health equity

663   o   Percentage of patients who delay care due to access barriers (e.g., lack of access to broad band or technology)

664   o   Percentage of patients who are able to receive virtual care in their desired language

665   o   Percentage of patients with disabilities who are able to receive care virtually through adaptive technologies

666   o   Access to health services for those living in rural and urban communities and/or medically underserved areas

667 Altogether, the following considerations were generally highlighted including societal aspects (e.g., economic, legal, political, and
668 sociocultural/ socioeconomic considerations); type of care (e.g., primary health care, hospital services, rehabilitation); barriers (e.g.,
669 access to technology, feasibility of implementation, financial or time costs); stakeholders (e.g., acceptability and perception of
670 patients and their family and caregivers, associations of health professionals, regulators or policy decision makers, community, and
671 academic and research groups); and measurement aspects (e.g., accessibility, effectiveness, efficiency, technology usability, and
672 patient or provider experience).

673 Queensland Health specified that the following key decisions and considerations should be integrated into the planning of a virtual
674 care evaluation.[22]

675   1)   Identifying the scope of the virtual care service to be evaluated – scope of service needs to allow for a comprehensive
676   evaluation but allow for timely, feasible, non-complex, and non-resource intensive implementation

677   2)   Identifying the appropriate comparator – comparison needs to be relevant and comparable in real-world clinical practice with
678   consideration of differences in comparator groups (e.g., for time comparisons ensure there are no major additional changes
679   that occurred between the time periods)

680   3)   Selecting the appropriate timing of the evaluation – ensure the evaluation is not skewed by pilot data or early stages when
681   providers and patients are adjusting to virtual care, not influenced by conditions of particular data collection periods such as
682   seasonal demands that influence staff resourcing, and strategic or organizational factors (e.g., funding)

683   4)   Selecting the appropriate duration of evaluation – ensure the evaluation period facilitates collection of a sufficient amount of
684   data required for meaningful findings, appropriate representation of real-world clinical practice (longer data collection
685   periods are less likely to be influenced by timing), and allow for adequate measure of outcomes (timeframes required to
686   measure the outcome appropriately and comprehensively).[22]

687 The Pan American Health Organization[21] and Heart and Stroke Foundation of Canada[19,20] noted that evaluations of virtual care
688 should assess the individual virtual care sessions as well as the virtual care program as a whole. Various evaluation guidance
689 documents noted that evaluations should be systematic, performed regularly, and reflect the stage of implementation of virtual care
690 to adequately reflect real-world conditions.[19-21] Namely, the Pan American Health Organization proposed indicators based on
691 chronological impact – *short-term* (e.g., increase in virtual consultations conducted), *medium-term* (e.g., hospitals participating in
692 virtual care in reference to the national total), and *long-term* (e.g., average savings over the previous year). Additionally, it was noted
693 that during *early phases virtual care implementation*, evaluations should focus on attaining the initial objectives and on how
694 strategies are aligned with the goals or targets. During *mid-stages of implementation,* evaluations should focus on optimization and
695 during *established phases*, evaluations should focus on social and economic benefits.[21] Similarly, Queensland Health specified

696 pivotal factors for the following stages of virtual care evaluation. 1) Pre-introduction stage: technical and financial feasibility, service
697 need, preparedness of staff and patients, and legal or ethical issues; 2) pilot or trial stage: clinical effectiveness, legal or ethical
698 issues, technical feasibility, service process (administrative or operational), safety and quality; 3) adoption or implementation: clinical
699 effectiveness, health outcomes, service efficiency, safety and quality, and acceptability and satisfaction; 4) established/translational
700 stage: health outcomes, acceptability and adoption, access, efficiency, and technology (scalability).[22]

701 The Pan American Health Organization[21] and Queensland Health[22] highlighted that costs or savings are not limited to monetary or
702 financial measures (e.g., out-of-pocket travel expenses) but can also be represented with time. For instance, the time needed for
703 patients to travel, wait, and attend the appointment and staff to travel and conduct the appointment takes time away from personal
704 priorities (e.g., work [specifically for patients and caregivers] and family commitments such as childcare). Additionally, specific
705 information related to evaluation of economic outcomes were highlighted by the Pan American Health Organization[21] and
706 Queensland Health.[22] The Pan American Health Organization specified that indicators informed by the framework of health
707 economics should be considered including cost-benefit and cost-utility estimates such as out-of-pocket expenditures and evaluation
708 of price and quality. Queensland Health highlighted that perspective is very important for evaluations that have an economic
709 component (i.e., analyses of outputs in relation to inputs). Perspective determines which inputs (costs), and outputs (benefits or
710 effects) are included in the analysis and how the outcome is interpreted.[22]

711 ## Summary of included evaluations of virtual care

712 The identified evaluations assessed the following measures of value: economics, health care utilization, participation, clinical
713 outcomes, and appropriateness of prescribing (for evidence specific to prescriptions). Economic outcomes included cost in the
714 context of patients (e.g., parking and travel costs) or provider expenses and as specific measures such as cost efficiency, service
715 cost per patient, cost per episode, and total service cost through cost analyses. Health care utilization outcomes included number
716 and duration of medical appointments; use of medical resources (e.g., lab tests); and need for follow-up appointments (e.g., related
717 to the same health concern), hospital admissions, and emergency department visits. Of note, findings related to the number of virtual
718 care appointments versus number of in-person appointments were only included in this ES when there was not a COVID-19 timeline
719 focus or comparison in the study (i.e., informed by the SRs) as the use of virtual care increased considerably during the pandemic,
720 while availability of in-person care was reduced. Participation outcomes included attendance or show rates, non-attendance or no-
721 show rates, cancellations, completion rate, and adherence to and discontinuation of a series of medical appointments as various
722 measures such as rate and count (e.g., number of sessions attended). Clinical outcomes were specific to the disease or health
723 context; for instance, Frank et al., 2021 assessed clinical outcomes through clinician rated scales such as the Clinical Global
724 Impressions scales (specifically measures of severity and improvement) as the study was conducted in a primary care clinic with
725 integrated mental health services.[14] The SR performed by Carrillo de Albornoz et al., 2021 included studies that assessed a variety
726 of clinical outcomes specific to the disease or health context as rate, count, or score changes.[10] Namely, continuous abstinence rate,
727 nicotine dependence, and cravings were assessed in evaluations of smoking cessation management; body composition (height and
728 weight) changes in evaluations of obesity; readmissions to rehabilitation in evaluations of malnutrition; parenting self-efficacy (self-
729 reported) and session frequency in evaluations of management of individuals with disability; hemoglobin A1c (HbA1C) levels in
730 evaluations of type 2 diabetes; and infant feeding and maternal satisfaction with care in evaluations of post-partum care. In
731 evaluations of mental health treatment, acceptance or satisfaction of (e.g., positive attitude towards virtual care), use, and adherence
732 to treatment; symptom severity; and pain intensity were measured outcomes in addition to a variety of clinical scales such as the
733 Hamilton Depression Rating Scale (HAM-D), World Health Organization Disability Assessment Schedule (WHODAS), Geriatric
734 Depression Scale (GDS), Beck's Depression Inventory (BDI), Penn State Worry Questionnaire (PSWQ), and the 36-Item Short Form
735 survey (patient satisfaction and quality of life). Appropriateness of prescribing was evaluated through outcomes of guideline-
736 concordant drug management or guideline-concordant prescription rates according to local or national guidelines and compliance to
737 the recommendation of clinical scale scores to guide prescribing. The latter was assessed by Li et al., 2021 and the clinical scale
738 scores used to guide prescribing were CENTOR or FeverPain for antibiotic prescription in individuals with acute tonsilitis.[8]

739 Carrillo de Albornoz et al., 2021 highlighted that virtual care may not be suitable for all patients. In-person appointments may be
740 preferred by patients with high-risk conditions, who require physical examinations, or who cannot communicate adequately by
741 telephone or video (i.e., technology). Alternatively, patients most likely to benefit from virtual consultations may be those with chronic
742 conditions, who require many follow-up appointments, and patients with difficulties to travel to the health centre (e.g., work reasons,

743 geographical limitations, and physical disability). Carrillo de Albornoz et al., 2021 reported that discontinuation rates reported in one
744 included SR varied from 0% to 72%; examples of various types of care eliciting lower discontinuation rates using telephone health
745 services included use of cognitive behavioral therapy in primary care, cancer patients, and low-income adults receiving primary
746 care.[10] These examples highlight that virtual care may be more effective in certain health contexts.[10] Identified evaluations suggested
747 that virtual care may be more cost-effective and reduces the cost per episode and patient expenses (e.g., travel and parking costs)
748 as it reduces the duration of appointments per patient. However, virtual care may increase the total number of individuals treated,
749 which would increase overall health care spending and utilization. Additionally, it is unclear if virtual care reduces the use of medical
750 resources and the need for follow-up appointments, hospital admissions, and emergency department visits. Overall, identified
751 evaluations of virtual care assessing participation outcomes, clinical outcomes in various health contexts, and appropriateness of
752 prescribing reported variable findings when compared to in-person care. Namely, some evidence reported that virtual care reduced
753 attendance (e.g., reduced attendance rates) or improved attendance (e.g., increased completion rate and decreased cancellations
754 and no-show rates); some evidence suggested that virtual care improved clinical outcomes (e.g., in primary care with integrated
755 mental health services, symptom severity decreased and symptoms improved) or had a similar effect on clinical outcomes (e.g., in
756 patients with depression and alcohol abuse); and some studies noted that virtual care improves appropriateness by increasing
757 guideline-based or guideline-concordant antibiotic management or elicits no difference compared in-person care.

Limitations

759 This ES may not provide an entirely comprehensive review of virtual care evaluations across Canada and internationally as the
760 literature search used to inform the findings were limited; namely, to English language documents published between January 1,
761 2019 and September 1, 2021. Accordingly, the included evaluations were mostly performed during the first wave of the COVID-19
762 pandemic when there were no vaccines available and global lockdowns were enforced. Although this pandemic served as an
763 opportune time to evaluate virtual care due to the timely demand for virtual care, this pandemic introduced distinct factors that limit
764 the generalizability of the included evidence to inform virtual care evaluations or implementation outside the context of COVID-19.
765 For instance, the lack of preparedness by health care providers to rapidly switch to predominantly using virtual care health services
766 and greater limitations with access to internet or phones among patients due to the closure of public spaces such as libraries. The
767 latter disproportionately affected those without personal phones or computers or access to good quality technology (e.g., individuals
768 of lower socioeconomic status). This is supported by the Queensland evaluation guide that specified that pre- and post-
769 implementation comparisons are most appropriate when there are no major changes between measurement periods.[22] Namely, in-
770 person versus virtual care comparisons using pre-COVID-19 and COVID-19 periods could be influenced by particular factors such as
771 specific needs for health care (e.g., COVID-19 health concerns), poorer mental health of the overall population, higher stress levels,
772 increased competing priorities or responsibilities (e.g., assisting children with virtual school due to lockdown measures), and reduced
773 assistance particularly for elderly and/or chronically ill patients (e.g., restrictions on caregivers or health care support workers
774 providing assistance with the virtual care appointment due to lockdowns and need for physical distancing).

775 Additionally, the time-based comparison (e.g., pre-COVID-19 versus COVID-19 periods) likely involves comparisons of different
776 groups of participants; thus, the samples representing in-person and virtual care are different. Accordingly, the samples may not be
777 comparable in characteristics such as demographics (e.g., age, sex, socioeconomic status), lifestyle, medical history, diagnosis, and
778 severity of symptoms or stage of disease even among those with the same diagnosis, which introduces confounding and may bias
779 findings. For instance, the comparison of the number of emergency department visits between virtual and in-person care may be due
780 to one group having a greater incidence of diagnoses that increase the likelihood of an emergency department visit. Further, the
781 supporting evidence consisted of individual studies or SRs evaluating various services within primary care and outcomes were
782 reported per person or as a total. This complicates the interpretations and limits the generalizability of the findings due to different
783 health care services being associated with particular considerations. For instance, some indications for a health consultation require
784 one appointment (e.g., antibiotic prescription) versus others that may be more chronic or severe such as mental health require a
785 series of appointments for adequate treatment. This variability in the need for the number of appointments may influence participation
786 outcomes. Additionally, for health concerns that require a series of appointments, adherence becomes relevant and may skew
787 measures such as the number of appointments attended as the overall number may increase due to the reason of the visit and not
788 due to the use of a virtual or in-person modality. Overall, it is unclear whether the findings are due to the effect of virtual care versus

789 in-person care or the characteristics of the analyzed samples of the included virtual care evaluations and evidence that informed the
790 included evaluation guidance documents.

791 Moreover, none of the evaluations of virtual care were conducted in Canada and the evaluation guidance documents only have
792 representation of Canada through 2 publications from the Heart and Stroke Foundation of Canada.[19,20] The document published by
793 the Pan American Health Organization was not informed by Canadian representatives. Additionally, economic evidence on virtual
794 care evaluations was limited as this was informed by 2 included SRs.[10,11] Economic outcomes are pivotal to evaluations of virtual
795 care as all included evaluation guidance documents noted that measures of cost or savings should be performed to assess the
796 financial and operational impact.[18-24]

797 Further, some evaluations only included audio-visual (video) modalities and others combined audio-only (e.g., telephone) and video
798 to implement virtual care. Combining different types of virtual care does not provide informative evidence as audio versus video
799 appointments have their own technical considerations, benefits, and limitations. There was also a mix of age included in the
800 evaluations (i.e., adult only, pediatric only, or both adults and pediatric aged individuals). Age is a confounder for health outcomes
801 and the upper and lower spectrums of age may be associated with variable access or ability to independently use technology to
802 facilitate virtual care. One of the included studies found that age was associated with an increased risk of hospitalization if the initial
803 visit was a virtual care visit versus an in-person visit.[16] Overall, the included evidence is limited in its generalizability due to
804 considerable differences within and between treatment (e.g., virtual care versus in-person care) groups and is limited in the Canadian
805 context. Quality of included evidence is low and findings may be associated with a high risk of bias as 8 of the 11 evaluations were
806 non-randomized comparative studies. Of note, a formal critical appraisal was not performed for this ES.

807 Conclusions and Implications for Decision or Policy Making

808 This ES was informed by a literature search to present a broad overview of recently published literature (between January 1, 2019
809 and September 1, 2021) and included 11 virtual care evaluations in primary care and 7 evaluation guidance documents of virtual
810 care evaluation across various countries, including Canada and internationally (e.g., US, UK, and Australia).

811 The included evidence noted that evaluations of virtual care should consider economic, legal, political, and sociocultural factors;
812 relevance and priorities of stakeholders (e.g., patients and their family and caregivers, associations of health professionals,
813 regulators or policy decision makers, community, and academic and research groups); and the timeliness, feasibility, and complexity
814 of measuring relevant outcomes (e.g., effectiveness and quality of clinical care including safety outcomes, time and travel, financial
815 and operational impact, participation outcomes, health care utilization, technology experience including feasibility, user satisfaction,
816 and barriers and facilitators or measures of health equity). Notably, evaluations should be specific to the type of health care or
817 service and disease or health context. The included evaluation guidance documents also noted that evaluations should be
818 systematic, performed regularly, and reflect the stage of implementation of virtual care to adequately reflect real-world conditions as
819 there are specific considerations associated with each stage. Additionally, the evaluation guidance documents noted that evaluations
820 should assess the individual virtual care sessions as well as virtual care sessions overall. Findings from presently available virtual
821 care evaluations lack certainty, are quite limited in generalizability particularly in the Canadian context, and are generally inconclusive
822 due to the variability in the results. Virtual care may be more cost-effective and reduce the cost per episode and patient expenses but
823 may increase overall health care spending and health care utilization through an increase in the total number of appointments. This
824 may be due to virtual care appointments being shorter in duration, which allows for more appointments in a given time. Additionally,
825 the effect of virtual care on participation outcomes such as attendance, clinical outcomes such as the change in clinical scores, and
826 appropriateness of prescribing is unclear. Nevertheless, the evidence suggests that virtual care may not be suitable for all patients;
827 in-person appointments may be preferred by patients with high-risk conditions, who require physical examinations, or who cannot
828 communicate adequately by telephone or video, whereas virtual care benefits those with chronic conditions, who require many
829 follow-ups, and patients with travel limitations (e.g., work reasons, geographical limitations, and physical disability).

830 Economic-based evidence was limited. Therefore, well-designed economic evaluations of virtual care are needed and may help
831 inform the implementation of virtual care and support evaluations of virtual care in Canada. Namely, cost and feasibility
832 considerations may be specific to the patient, health care provider, or health care system as a whole; therefore, selection of the
833 perspective of economic evaluations is pertinent as it influences the inputs (costs), outputs (benefits or effects), and interpretation of

834 outcomes. The included guidance also noted that the selection of the appropriate perspective should consider other allied health
835 teams and services. Further, public versus private health care settings should be differentiated as these are associated with
836 differences in accessibility to technology of varying quality (e.g., speed of internet or performance level of technology) and in the
837 amount and source of coverage (for the patient) or funding (for the provider). The included guidance also highlighted that costs are
838 not limited to out-of-pocket expenses but can also include the impact on time measures (e.g., time spent travelling and the need to
839 take time off work).

840 Overall, there is a need for higher quality virtual care evaluations that consist of comparison groups that are more similar in
841 characteristics such as age, medical history (e.g., diagnosis and severity of symptoms), and socioeconomic status, as these are
842 considerable confounders. Additionally, there is a need for evaluations and guidance that report findings separately for various health
843 care types and services (e.g., separating hospital and private practice data) and virtual care modalities (e.g., separating audio-visual
844 [video] versus audio-only). Further, there is a need for evaluations of virtual care conducted during periods that are not restricted to
845 the first wave of the COVID-19 pandemic to minimize COVID-19 specific confounding. Therefore, additional evaluations with
846 aforementioned characteristics are needed for more informative comparisons with in-person care to facilitate decision- and policy-
847 making regarding evaluations of virtual care in Canada.

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Appendix 1: Characteristics of Included Publications

Table 4: Characteristics of Included Evaluation Guidance Documents

Organization, year, and country	Information type and specific health context if relevant	Virtual care term	Measurement term (bolded) and relevant categories	Unified measurement categories (underlined) (example of proposed measures)[a]
American Medical Association[23] **2021** **US**	Framework	Virtual care	**Value stream** categorized as 1) clinical outcomes, quality, and safety, 2) access to care, 3) patient, family, and caregiver experience, 4) clinician experience, and 5) financial and operational impact, and 6) health equity	• <u>Effectiveness and quality of clinical care including safety outcomes</u> (rates of adverse events; measures of mortality, functional status, and disease morbidity; improvement in disease detection; and number of visits required for correct diagnosis) • <u>Time and Travel</u> (median travel time to care and percentage of patients who completed specialty referral within 14 days of referral) • <u>Financial and operational impact</u> (total cost per episode of care and virtual care program expenses [e.g., IT infrastructure and technology setup and maintenance costs]) • <u>Participation</u> (no-show rate) • <u>Health care utilization</u> (frequency of appointments, readmission rates, and emergency department visits) • <u>Technology experience including feasibility</u> (ease of using technology) • <u>User satisfaction</u> (American Medical Association recommended physician satisfaction surveys) • <u>Barriers and facilitators/ measures of health equity</u> (Percentage of patients 1) who delay care due to access barriers [e.g., lack of access to broad band, provided technology], 2) who can conduct a virtual visit in their desired language, 3) with disabilities who are able to conduct a virtual visit through adaptive technologies)
Heart and Stroke Foundation in collaboration with the Canadian	Implementation tool kit on virtual cardiovascular prevention and rehabilitation	Virtual health and virtual health care	**Performance measures**	• <u>Effectiveness and quality of clinical care including safety outcomes</u> (measure of independence at discharge and frequency of positive or negative events [appropriate or inappropriate consultation/treatment])

Association of Cardiovascular Prevention and Rehabilitation[20] **2021** **Canada**				• Time and Travel (wait times, proportion of patients seen within targeted times [based on symptom urgency and medical history], time to consultation initiation [e.g., symptom onset], and travel distance) • Financial and operational impact (cost savings) • Participation (attendance) • Health care utilization (duration and frequency of appointments, percentage of patients requiring in-person follow-up that could not be addressed virtually, and location of discharge) • Technology experience including feasibility (ability of providers to conduct required assessments and treatments and percentage of sessions that involve technical difficulties affecting session quality and ability to provide services) • User satisfaction (provider rating of virtual care and willingness to expand virtual care in their practice and patient rating of quality of virtual care sessions and willingness to participate in future sessions)
UCL Partners[18] **2021** **UK**	How-to guide	Non face-to-face	**Outcomes** categorized as quantitative and qualitative	• Effectiveness and quality of clinical care including safety outcomes (quality of care) • Time and Travel (wait times, wait list, and appointment duration) • Financial and operational impact (costs) • Participation (number of patients treated) • Health care utilization (number of follow-up appointments and involvement of other practice types [e.g., specialties]) • Technology experience including feasibility (provider convenience) • User satisfaction (patient acceptability)
Heart and Stroke Foundation[19] **2020** **Canada**	Implementation toolkit on virtual stroke management	Virtual health care or telestroke	**Performance measures**	• Effectiveness and quality of clinical care including safety outcomes (measure of independence at discharge and frequency of positive or negative events [appropriate or inappropriate consultation/treatment])

				• <u>Time and Travel</u> (wait times, proportion of patients seen within targeted times [based on symptom urgency and medical history], time to consultation initiation [e.g., symptom onset], and travel distance) • <u>Financial and operational impact</u> (cost savings) • <u>Participation</u> (attendance) • <u>Health care utilization</u> (duration and frequency of appointments, percentage of patients requiring in-person follow-up that could not be addressed virtually, and location of discharge) • <u>Technology experience including feasibility</u> (ability of providers to conduct required assessments and treatments and percentage of sessions that involve technical difficulties affecting session quality and ability to provide services) • <u>User satisfaction</u> (provider rating of virtual care and willingness to expand virtual care in their practice and patient rating of quality of virtual care sessions and willingness to participate in future sessions)
National Quality Forum[24] **2017** **US**	Report on creating a framework to support the measure and development of telehealth	Telehealth	**Measurement concepts**. Measurement areas of highest priority: travel, timeliness of care, actionable information, added value of virtual care to provide evidence-based best practices, patient empowerment, and care coordination	• <u>Effectiveness and quality of clinical care including safety outcomes</u> (patients' knowledge of treatment plan, change in medical errors and overuse of services, and measures of morbidity and mortality) • <u>Time and Travel</u> (wait times, time to receipt of health services, time saved related to travel and time taken away from work) • <u>Financial and operational impact</u> (cost savings, cost per episode of care) • <u>Health care utilization</u> (provider capacity) • <u>Technology experience including feasibility</u> (comfort with virtual care applications and processes) • <u>User satisfaction</u> (satisfaction with delivery method) • <u>Barriers and facilitators/ measures of health equity</u> (access to health services for those living in rural and urban communities and access to health services for those

				living in medically underserved areas)
Pan American Health Organizati on[21] **2016** **Pan America (various countries including Mexico, Colombia, and Peru)**	Summary of discussions	Telemedicine	**Evaluation indicators** categorized based on 1) chronological impact: short-, medium-, long-term; 2) measurement relevance: endogenous, exogenous, quality, effectiveness, and timeliness; 3) primary indicators: demographic, performance effectiveness, impact, and quality	• <u>Effectiveness and quality of clinical care including safety outcomes</u> (medical effectiveness, number of successful virtual consultations conducted, and number of patients seen after virtual care was implemented compared with the number of cases before virtual care implementation for a given period) • <u>Time and Travel</u> (wait time and number of free hours) • <u>Financial and operational impact</u> (costs of medical care and patient savings) • <u>Participation</u> (no-show rate) • <u>Health care utilization</u> (number of subsequent appointments and number of accessible specialists after the virtual care was implemented compared with the number before virtual care for a given period) • <u>Technology experience including feasibility</u> (technical issues and stability and reliability of the virtual care system and method used to transmit information) • <u>User satisfaction</u> (patient or provider satisfaction surveys) • <u>Barriers and facilitators/ measures of health equity</u> (number of persons with disabilities or physical, economic limitations that have had access to specialized care through virtual care implementation)
Queensla nd Health[22] **2016** **Australia**	Evaluation resource guide	Telehealth	**Outcomes** (specific measures NR)	NR

IT = information technology; NR = not reported.

[a]Unified measurement categories were determined based on a comprehensive review of all included evidence from the literature search that informed this ES. Therefore, examples of proposed measures in this table may not be reported in the same category type as the source publication. For instance, the American Medical Association reported readmission rates and emergency department visits as measures of "clinical quality and safety outcome," whereas, this ES categorizes these measures under health care utilization.

Table 5: Study Characteristics of Included Evaluations of Virtual Care

Study author, year, and country	Study design	Patient population (e.g., age, specific health context)	Evaluated virtual care modalities and virtual care term	Comparator (visit type)	Setting and health context	COVID-specific timeline or comparison	Outcomes (underlined) (example of a related measured in the included evaluation)[a]
Carrillo de Albornoz et al., 2021[10] **Australia**	SR of RCTs and non-randomized comparative studies	Adults (≥ 18 years of age)	Teleconsultation: audio (telephone) or audio-visual (video)	In-person (referred to as face-to-face)	Primary care including mental health and allied health services (e.g., speech therapy and post-partum care)	No, articles included published in 2011 onwards	Economic (service cost per patient, cost per episode) Health care utilization (number and duration of appointments and use of imaging and laboratory tests) Participation (number of sessions attended and for a series of appointments – adherence to virtual care treatment and discontinuation rates) Clinical (continuous abstinence rate for smoking cessation and Short Form-36 survey for depression) Prescription (changes in guideline-based antibiotic management)
Chakawa et al., 2021[12]	Retrospective medical record review	Pediatric patients (1 to 19 years)	Telehealth: audio-visual (Microsoft	In-person	Integrated primary care at an inner-city	Yes	Participation (attendance rates)

US			Teams). Audio-only (telephone) when technological issues persisted.		pediatric clinic (medical home) within a large, regional children's hospital located in a moderate-sized metropolitan city in Midwest US	In-person: April to October 2019 Virtual care: April to October 2020	
Drerup et al., 2021[13] **US**	Prospective, non-randomized comparative study	NR but reported age groups of < 65 years and ≥ 65 years	Telehealth: audio (telephone) or audio-visual (video)	In-person (also referred to as in-office)	Primary and specialty care clinic in Columbus, Ohio	Yes, March 16 to May 1, 2020	Participation (no-show rates)
Frank et al., 2021[14] **US**	Retrospective medical record review	Adult and pediatric patients (4 to 73 years old)	Telehealth: audio-visual (Video [e.g., Zoom]). Otherwise, telephone (e.g., lack of internet service).	In-person	Academically affiliated primary care clinic with integrated mental health services staffed by psychologists and psychology trainees	Yes Pre-COVID-19: March to December 2019 COVID-19: March to December 2020	Participation (number of appointments attended, cancellations, and no-shows) Clinical (Clinical Global Impressions scales specific to mental health care)
Gmunder et al., 2021[15] **US**	Prospective, non-randomized comparative study	NR but mean (SD) age = 50.8 (20.3)	Telemedicine: audio-visual (Video [Zoom])	In-person	Medical network of a hospital, outpatient clinics, cancer centre, and eye-specific hospital	Yes January 1 to October 31, 2020 (data prior to March 1, 2020 were excluded from statistical analyses)	Participation (completion rate of appointments)
Li et al., 2021[8] **UK**	Retrospective medical record review	Adult and pediatric patients (1 to 85 years old) with a confirmed diagnosis of acute tonsillitis	NR referred to as remote consultations	Face-to-face (F2F). This is presumably in-person based on this wording: "During the COVID-19 pandemic,	North Wale Primary Healthcare Setting	Yes, March to end of October 2020	Prescription (appropriateness of prescribing through compliance to the recommendation of the clinical scale

							scores [CENTOR or FeverPain specific to tonsillitis])
Nguyen et al., 2021[11] US	SR of one randomized study and observational studies (case study, quasi-experimental design, and cross-sectional or pooled cross-sectional data)	NR	e-visit: any asynchronous electronic visit involving a clinician's assessment of a patient's health status, diagnosis, and development of a treatment plan via a secure messaging system (e.g., patient portal)	In-person	Outpatient and inpatient medical centres. Level of care (i.e., primary) NR	No, January 2000 through October 2020	<u>Economic</u> (treatment cost) <u>Health care utilization</u> (need for follow-up and emergency department visits) <u>Clinical</u> (mortality rate and number of hospitalization)
O'Gurek et al., 2021[7] US	Retrospective medical record review	Individuals requiring treatment for substance use (opioids) with approximate mean age = 44[b]	Telemedicine: Audio (telephone) or audio-visual (video)	Before/pre-protocol implementation (protocol involved telemedicine)	Out-patient opioid treatment program within the Department of Family & Community Medicine at an urban university medical centre (serving a largely underserved population)	Yes, Pre-virtual care: January 1to March 13, 2020 Post-virtual care: March 16 to April 30, 2020	<u>Participation</u> (no-show rates)
Phillips et al., 2021[16] US	Retrospective medical record review	Adults and pediatric patients (less than 1 to over 90 years old)	Telehealth: audio (telephone)	In-person (referred to as office or face-to-face)	Academic primary-care run respiratory assessment centre	Yes, March 23 to May 23, 2020	<u>Health care utilization</u> (hospital admissions, emergency department visits, follow-up virtual care appointments)
Ray et al., 2021[17] US	Retrospective medical record review	Pediatric patients	NR, referred to as telemedicine	In-person (also referred to as in-person office)	Pediatric primary care network	Yes, April 1 to September 30, 2020	<u>Prescription</u> (guideline-concordant antibiotic management)

						Pre: April 1 to September 30, 2019 and April 1 to September 30, 2018	
Han et al., 2020[9] **UK**	SR of observational studies or RCTs	Adults and pediatric patients	Remote consultation: audio and audio-visual (the following or a combination of the following: telephone, text-based, video, internet, mobile application, "…letter or through a messenger" (p.4)[9])	Face-to-face (all studies had primary care clinics as the comparator except one was a walk-in retail clinic and the other study had a comparator group consisted of retail clinic and primary care practice)	Primary health care settings focused on antibiotic prescribing	No, articles included published since databases' inception to February 2020	<u>Health care utilization</u> (follow-up visit rates after initial consultation for the same presentation) <u>Prescription</u> (guideline-recommended prescribing rates)

909   NR = not reported; RCT = randomized controlled trial; SD = standard deviation; SR = systematic review.

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911   [a]Outcome categories were determined based on a comprehensive review of all included evidence from the literature search that informed this ES. The examples in this table report the outcome actually measured in the source publication that fit into these unified categories.

912   [b]Estimation of the average age of the sample based on the average ages reported for the patients who attended visits and patients who had scheduled visits.

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918 **Revision History**

919 This page to be removed from final reports.

920 Periodically, this document will be revised as part of ongoing process improvement activities and methods updates. The following
921 version control table, as well as the version number and date on the cover page, is to be updated when any changes are made.

Version	Description of Changes	Prepared By	Date
1.0	Environmental Scan Annotated Template	Teo Quay & Sharon Kenny	March 20, 2019
2.0	AODA Template Updates to align with Publishing Processes.	Sharon Kenny	Dec 15, 2020
2.0	Sent Report Template to have AODA updates validated.	Sent to Kristen M. & Laura W.	Dec 15, 2020
2.1	Minor changes completed throughout based on validation/comments from Devices. Posted Final Template to Drive 'N' Products Template folder	Sharon Kenny	Dec 17, 2020

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