

# Antimicrobial-Resistance Drugs: From Drug Discovery to Access Is Canada Prepared for Their Entry?

**CADTH Symposium 2018**

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Public Health  
Agency of Canada

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Canada

# Canadian Context on Antimicrobial Resistance

CADTH April 17, 2018

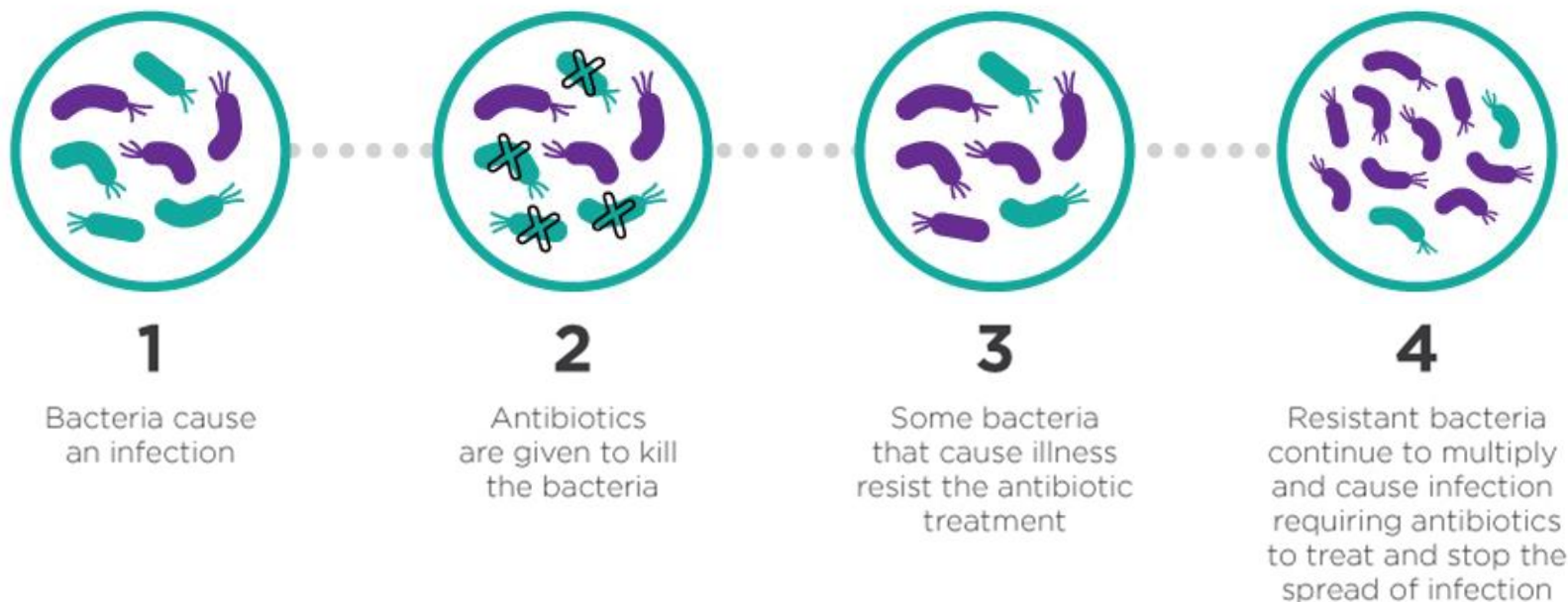
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PROTECTING AND EMPOWERING CANADIANS  
TO IMPROVE THEIR HEALTH



# What is antimicrobial resistance (AMR)?

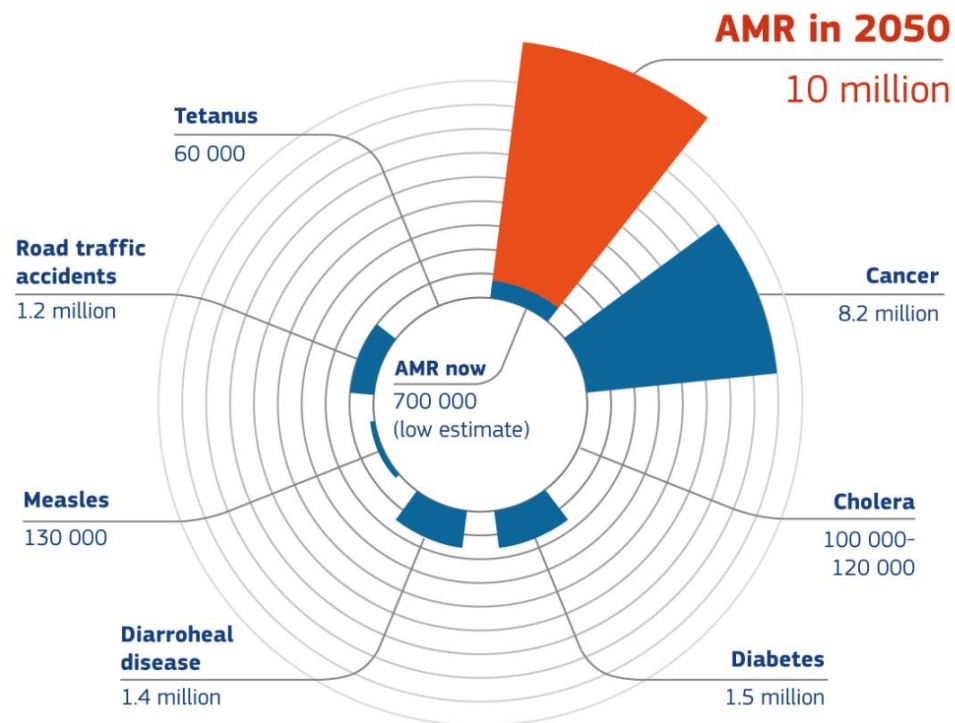
- AMR develops when microorganisms evolve so that treatments become less effective, and sometimes do not work at all
- AMR occurs naturally, but inappropriate or over use of antimicrobials increases emergence and spread



# Significant Global Human and Economic Impacts

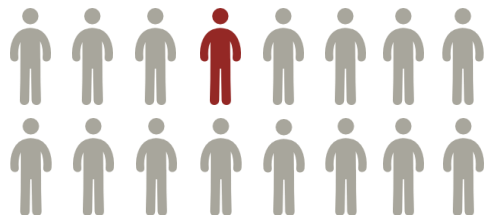
- AMR can spread quickly around the world
- By 2050, 10 million deaths worldwide, overtaking diabetes and cancer combined
- The global economy could fall between \$2 and \$6 trillion USD

## Worldwide deaths attributable to AMR every year (compared to other major causes of death)



Source: *The Review on Antimicrobial Resistance*, Jim O'Neill, 2014

# The State of Antimicrobial Resistance in Canada



**1 in 16**

patients admitted to hospitals  
will get a multi-drug resistant  
infection

That is more than **20,000**  
hospital patients developing  
a drug-resistant infection  
each year

**Many Canadians know  
someone who has been  
impacted directly (e.g.  
infection) or indirectly (e.g.  
burden of care) by drug-  
resistant infections**



In Canada, overall rates of AMR in Canada remain stable  
and are similar and/or lower than many other countries in  
the world

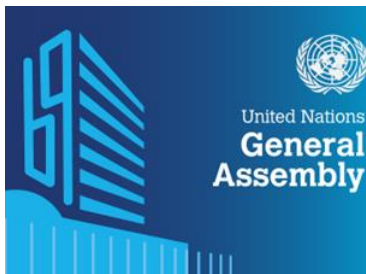
However, rates of resistance for some infections have  
shown increases

- ↑ rates of AMR *Neisseria gonorrhoea* over past 10 years
- ↑ Rates of MRSA

# Global Response to AMR

The **G7 and G20** have been seized with the issue for several years

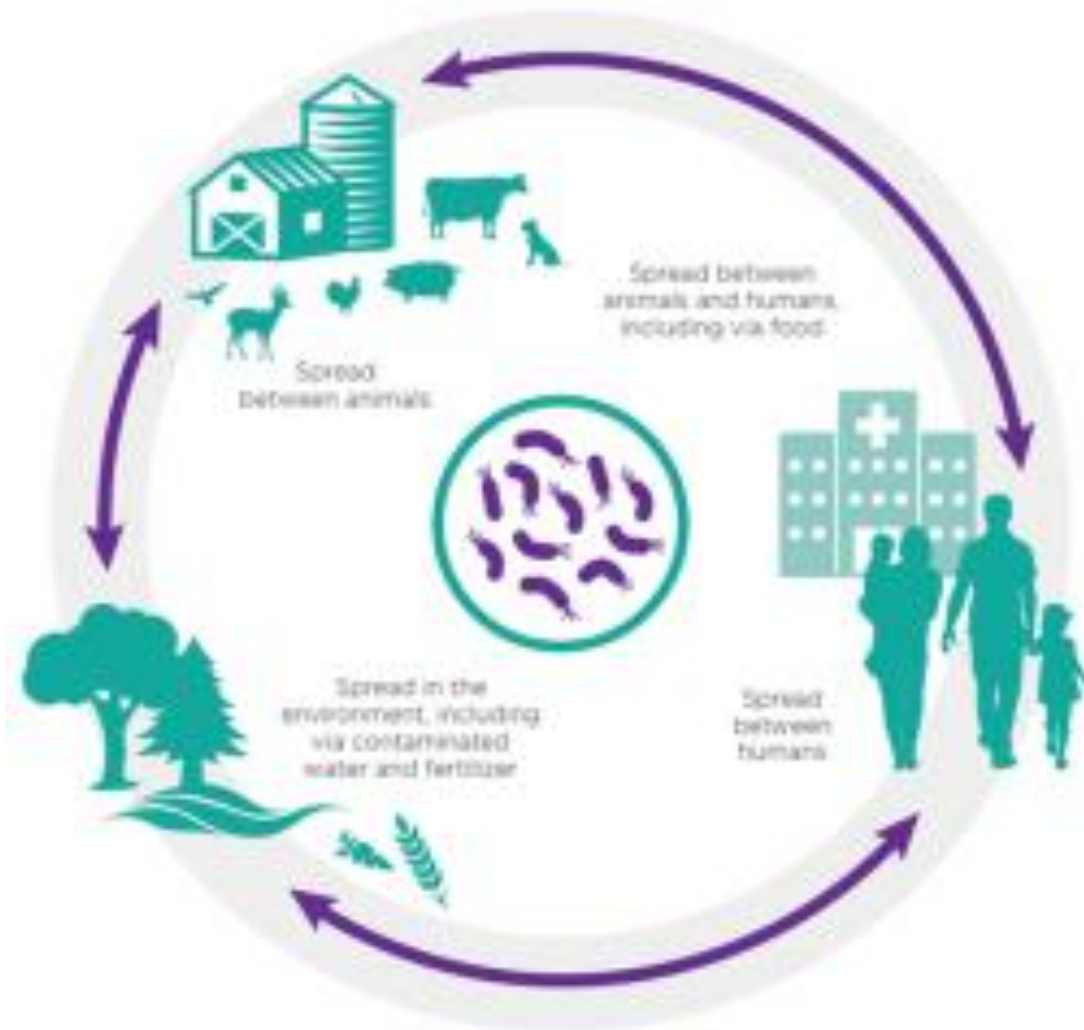
- Global AMR Research and Development Collaboration Hub (June 2017)



**UN General Assembly High Level Meeting** (September 2016)

- Agreement to develop and implement national action plans
- Only 4<sup>th</sup> health issue taken up in 72 years

# One Health Linkages of Antimicrobial Resistance





# PAN-CANADIAN FRAMEWORK ON ANTIMICROBIAL RESISTANCE AND ANTIMICROBIAL USE

## SURVEILLANCE

## INFECTION PREVENTION AND CONTROL

## STEWARDSHIP

## RESEARCH AND INNOVATION

### OUTCOMES

Strong, integrated surveillance systems are needed to provide a comprehensive picture of AMR and AMU in Canada.

To contain the spread of resistant organisms and reduce AMR and AMU, standardized infection prevention and control approaches, programs and policies must be in place.

Programs and policies that highlight education, awareness raising as well as professional and regulatory oversight will be required to reduce inappropriate prescribing, dispensing and use of antimicrobials in humans and animals and to conserve the effectiveness of new and existing antimicrobials.

Responses to AMR must be evidence-based and will require increased knowledge, innovative tools and collaborative approaches to better understand resistance and the development of new treatments and strategies.

### OPPORTUNITIES FOR ACTION

- Engage with stakeholders to ensure coordination at all levels to move towards robust and comprehensive surveillance systems with defined objectives and the required capacity for AMR and AMU data collection.
- Establish coordinated platforms and mechanisms to link AMR and AMU data, in particular from human health, animal health and agriculture sectors.
- Enhance coordinated technical guidance for data collection, collation and comparison, including developing standardized definitions of AMR and priority microorganisms in humans and animals.

- Engage all levels of government and stakeholders to take action within their realm of responsibility:
  - A. Deliver communication, education/ training programs and tools on evidence-based IPC practices and strategies for all stakeholders and professionals in human and animal health.
  - B. Facilitate and promote the application and oversight of IPC best practices, including immunization, through policy/guidelines development, standard-setting and knowledge translation.
- Work with communities and stakeholders to build capacity and reduce inequalities in delivering comprehensive and effective IPC programs in the human and animal health sectors.
- Invest in IPC research to expand knowledge about and improve the effectiveness and sustainability of IPC practices across human and animal health.

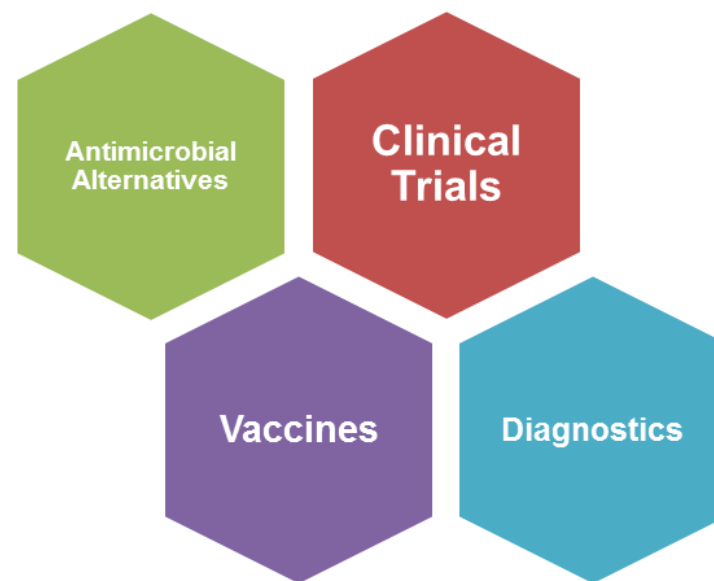
- Support the development of a pan-Canadian antimicrobial stewardship network to provide ongoing leadership and coordinated action across human and animal health sectors, while respecting the roles and responsibilities of each level of government.
- Implement a robust system for collecting AMU data to support continuous improvement of stewardship across the human and animal health sectors.
- Develop governance tools, such as regulations and organizational accreditation requirements as well as consistent standards for prescribing, dispensing and distributing of medically important antimicrobials for medical and veterinary use, while respecting the roles and responsibilities of each level of government.
- Build knowledge about antimicrobial stewardship through enhanced and coordinated educational curricula for prescribers (including continuing education opportunities), dispensers and end users of antimicrobials as well as public awareness programs and activities, which highlight the impact of AMR and AMU.

- Support a cross-sectoral, multidisciplinary research network to facilitate antimicrobial discovery, best practices, behavioural research and economic and production impacts across sectors and jurisdictions.
- Explore mechanisms to develop the capacity and appropriate infrastructure required to further support the development of human and veterinary medicines and alternative tools.
- Establish a fast-tracked cost effective process for licensing antimicrobial drugs, alternatives to antimicrobials and new diagnostic tools in Canada to incentivize pharmaceutical investment without compromising safety, efficacy and quality.



# Canada's Strengths

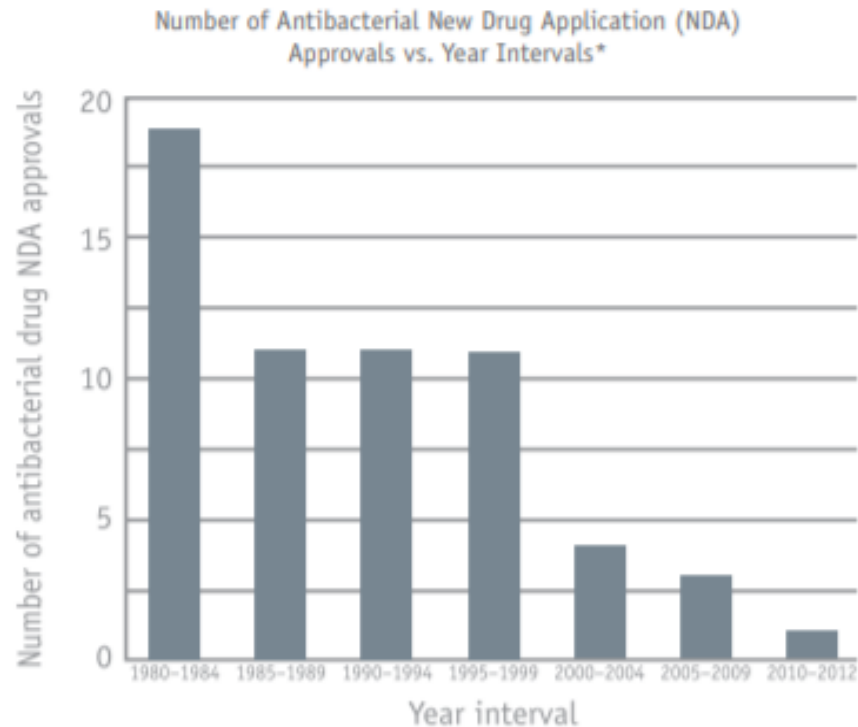
- Clinical trials
  - Canada ranks 4<sup>th</sup> globally in number of clinical trials
- Drug discovery
  - New antimicrobials and vaccines
- Antimicrobial Alternatives
  - Adjuvants, immunomodulation, etc.
- Diagnostics
  - *Antimicrobial Resistance: Point of Care Diagnostics in Human Health*



# Challenges to Drug Development and Access

## Tomorrow's Antibiotics: The Drug Pipeline

The number of new antibiotics developed and approved has steadily decreased in the past three decades, leaving fewer options to treat resistant bacteria.



\*Intervals from 1980-2009 are 5-year intervals; 2010-2012 is a 3-year interval. Drugs are limited to systemic agents. Data courtesy of FDA's Center for Drug Evaluation and Research (CDER).

Source: *Antibiotic resistance threats in the United States, 2013*, CDC, 2013

## Next Steps

How can we leverage Canadian expertise and strengths to respond to the threat of AMR and collaborate with others internationally?



# AMR and Innovation: The Regulator's Perspective

**April 17, 2018**

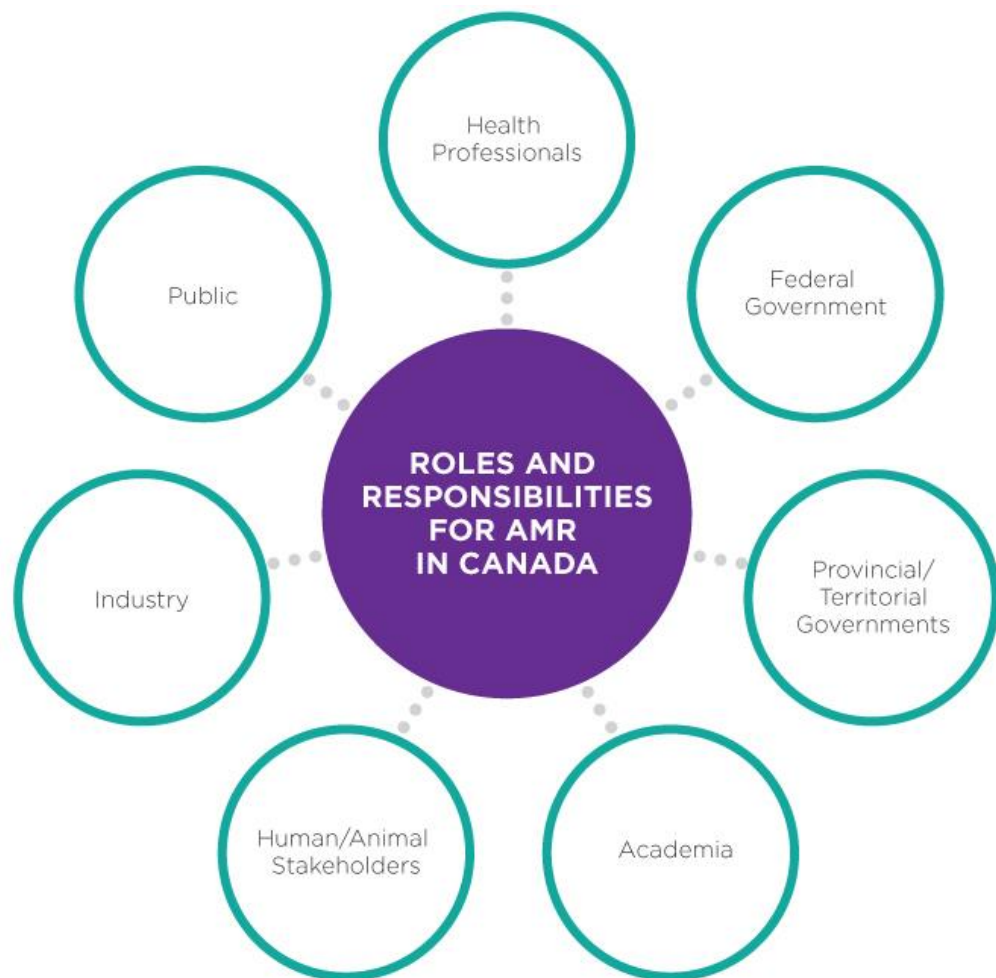
Dr. Lucye Galand, A/Director  
Bureau of Gastroenterology, Infection and Viral Diseases  
Therapeutic Products Directorate

YOUR HEALTH AND SAFETY... OUR PRIORITY.



# Roles and Responsibilities for AMR/AMU in Canada

Under the Pan-Canadian Framework for Action



## Health Canada - Health Products and Food Branch Mandate

Regulate the market authorization of antimicrobial drugs/biologics/medical devices for humans and animals, and set policies and standards related to the safety and nutrition of the food supply

# Health Canada Roles

**Stewardship**

Surveillance

Infection Prevention and  
Control

**Research and Innovation**



# Health Canada Actions – Stewardship

## Overseeing labelling changes to strengthen appropriate use of antimicrobials

- Removing growth promotion claims from medically important antimicrobials for animal use
- Adding stewardship logos to labelling of antimicrobials for veterinary use
- Adding stewardship statements to product monographs of antimicrobials for human use

## Implementing regulatory changes for veterinary antimicrobials

- At least 14 medically important antimicrobials for veterinary use switched to required prescription for use

# Health Canada Actions – Stewardship

## **Review of clinical efficacy indications for selected antibacterial classes**

- Re-examination of the efficacy of fluoroquinolones for the following indications:
  - Acute bacterial sinusitis
  - Acute bacterial exacerbation of chronic bronchitis
  - Uncomplicated acute bacterial cystitis
  - Acute uncomplicated gonorrhea
- Restrictions, adjustment and/or removal of some indications for self-limiting infections for some members of the fluoroquinolone classes

## **Working with partners/stakeholders to strengthen healthcare professionals oversight of medically important antimicrobials**

- Patient and Outreach Initiatives to promote prudent prescribing and use under a One Health Approach

# Health Canada Actions – Research and Innovation

## **Developing alternative policy options and regulatory pathways to incentivizing innovation for human antimicrobial products**

- Proposed Pathogens of Interest List
- Regulatory Review of Drugs and Devices

## **Increased international collaboration on the harmonization of guidelines and technical data requirements for the scientific review of novel therapeutic products for human use:**

- TATFAR, ACSS Consortium Teleconference cluster (Infectious Diseases), NCE WG, ICH

## **Participating in Genomics Research and Development Initiative (GRDI) project on AMR**

# Proposed Pathogens of Interest List

Publication of a Notice in Spring 2018 focused on a Proposed Pathogens of Interest List, which is anticipated to:

- Inform sponsors of the bacterial pathogens in most urgent need of innovative therapeutic drugs/devices in Canada
- Assist Health Canada in prioritizing the review of new antimicrobials
- Provide guidance to sponsors on the existence of current regulatory enablers
- Guide the development of new tools and policy approaches by Health Canada

**Health Canada will be seeking comments as part of a public consultation on the Proposed List**

# Regulatory Pathways Currently Available

The following regulatory pathways are already available in HPFB to facilitate market entry in Canada:

Priority Review  
of Drug  
Submissions

Notice of  
Compliance with  
Conditions  
(NOC/c)

Extraordinary  
Use New Drugs

Access to Drugs  
in Exceptional  
Circumstances

Fecal Microbiota  
Therapy (FMT)

Submissions  
relying on Third-  
Party Data

Fee Remissions

# Considerations for Successful Innovation

## **AMR innovation is a shared responsibility**

- Along the product and market lifecycle continuum
- Between academia, industry, government, HTA organizations and the healthcare system

## **Advancement and development of new antibiotic candidates, non-traditional therapeutics, and/or biologics/vaccines at all stages**

- Recognizing the scientific challenges in R&D, pre-clinical development and early clinical stages

## **Creation of new incentives and open collaborative partnerships**

- Push versus pull systems of incentives

## **Improved diagnostics**

- Rapid “point-of-care” tests that can be used to identify bacterial infections, susceptibilities and resistance profiles



# Considerations for Successful Innovation

**New antibiotics alone will not be sufficient to mitigate the threat of AMR**

- Development should go hand in hand with:
  - One Health approach to infection prevention, detection and control
  - Fostering of appropriate use of existing and future antibiotics through stewardship measures.

**Surveillance remains the major cornerstone of success**

What is Canada's place in the Global AMR  
Innovation Strategy?

## Next Steps

Continue discussions with government partners,(PHAC, CIHR, ISED), international counterparts and other stakeholders (industry, academia)

Determine what roles and responsibilities HPFB is best positioned to take in developing an innovation incentives bundle

Establish a structured approach to develop and implement new policy tools and regulatory approaches to incentivize innovation



# Canada's AMR Research & Innovation: Opportunities and challenges

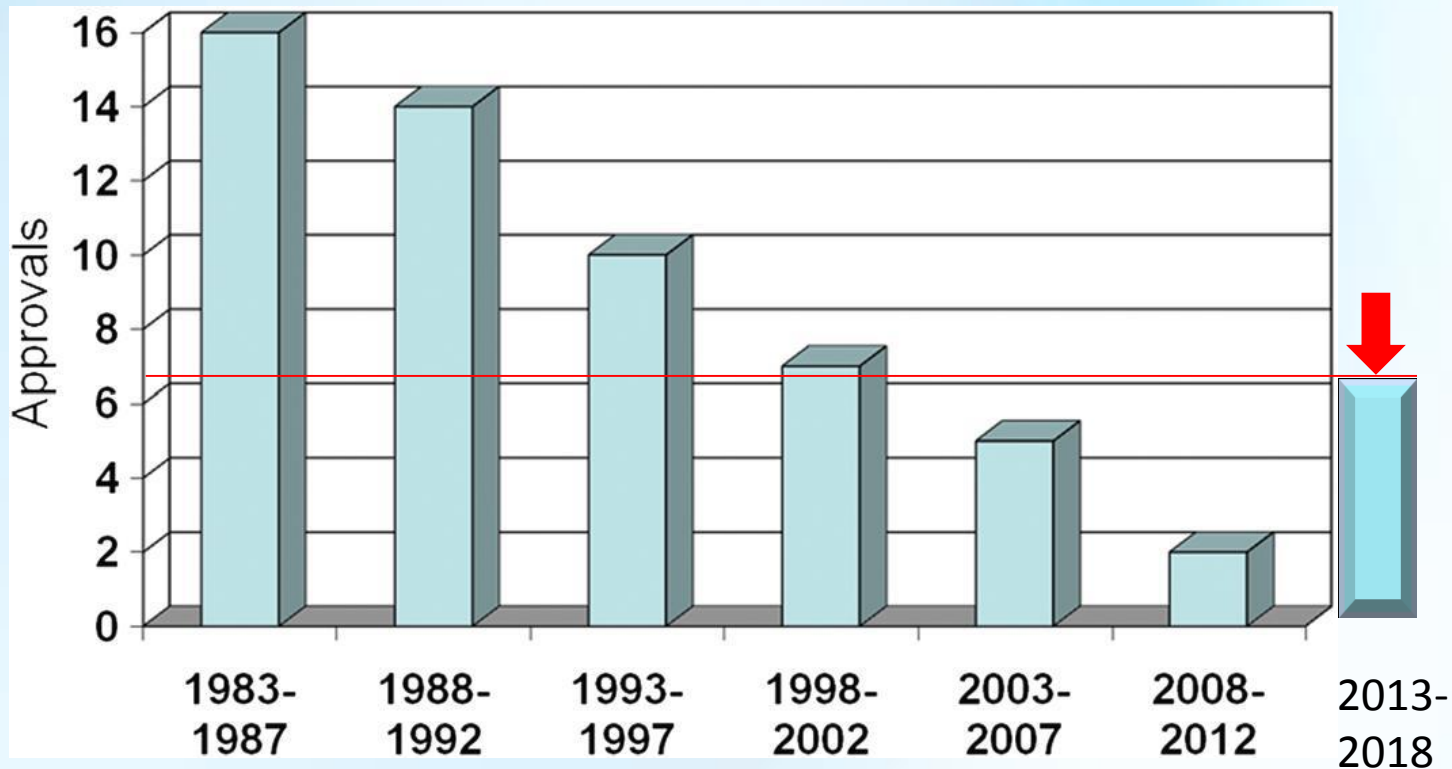
CADTH April 17, 2018

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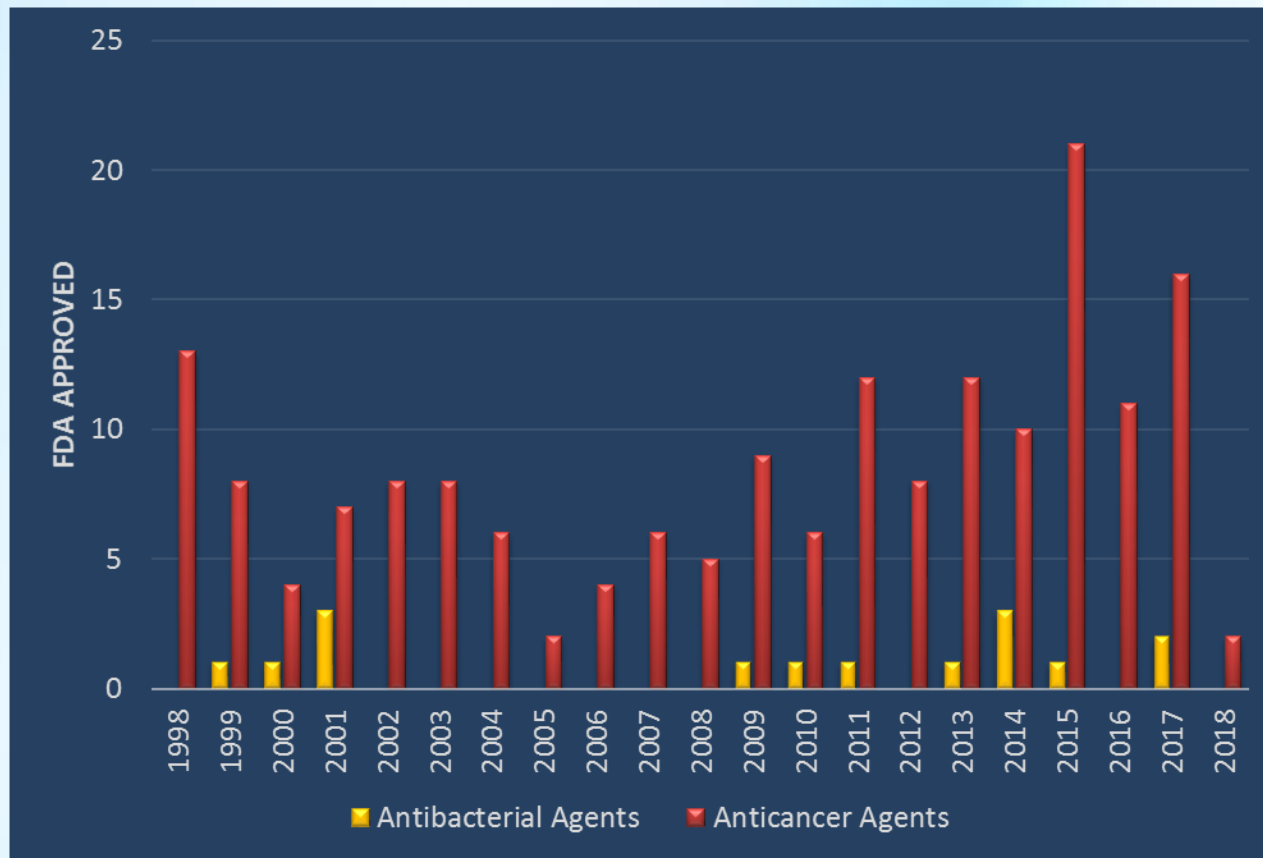


## 2018 updated FDA Approval of new parenteral antibiotics



- Vabomere(BL-BLI) (2017)
- Avycaz(BL-BLI) (2015)
- Delavance (lipoglycope) (2014)
- Oritavancin (lipoglycope) (2014)
- Zerbaxa (ceftz-Taz) (2014)
- Telavancin (lipoglycope) (2013)

## FDA Approved Antibacterial vs. Anticancer Agents: 1998-2018



Source: CenterWatch

## CDC Biggest Threats (2013 Report)-combined with **ESKAPE** pathogens

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### Urgent Threats:

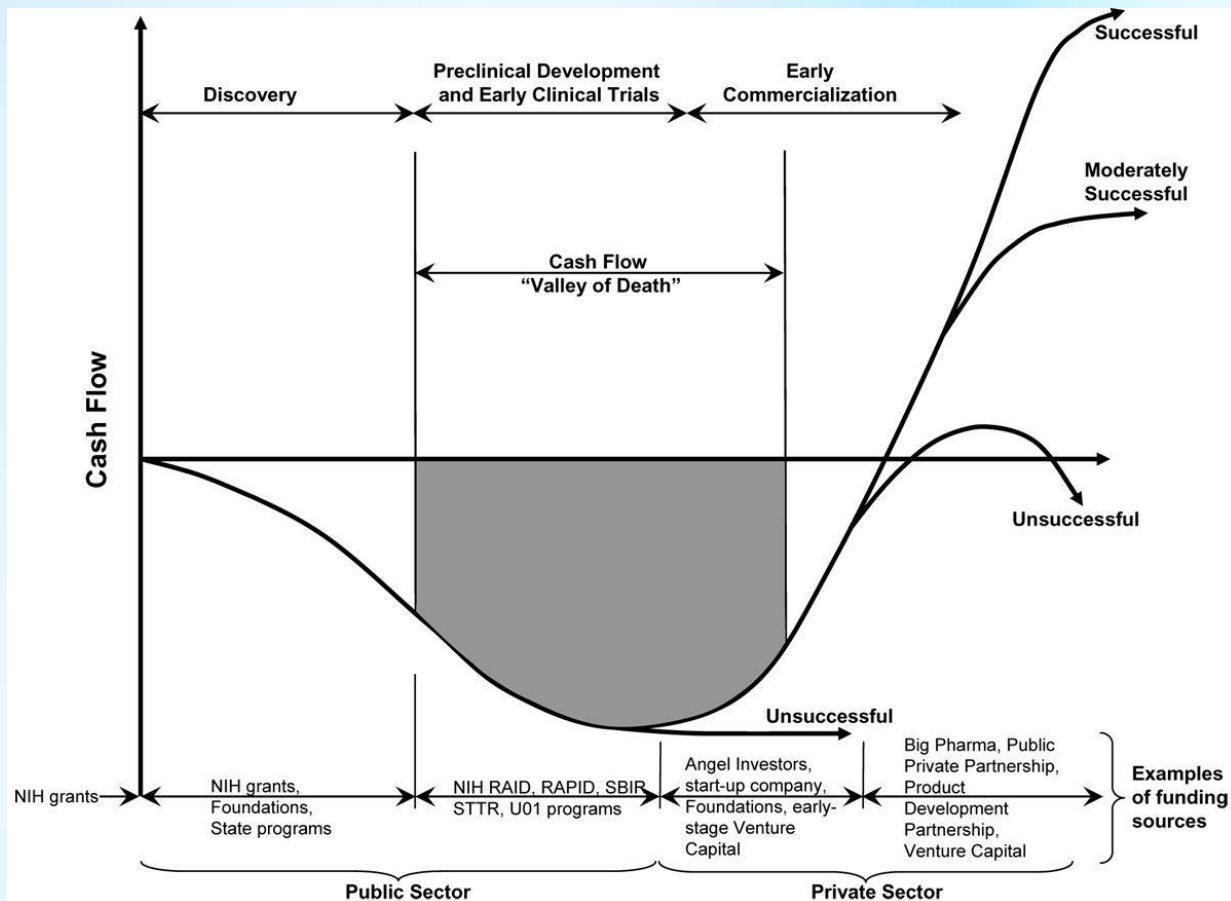
- *Clostridium difficile*
- Carbapenem-resistant *Enterobacteriaceae* (CRE)
- *Neisseria gonorrhoeae*

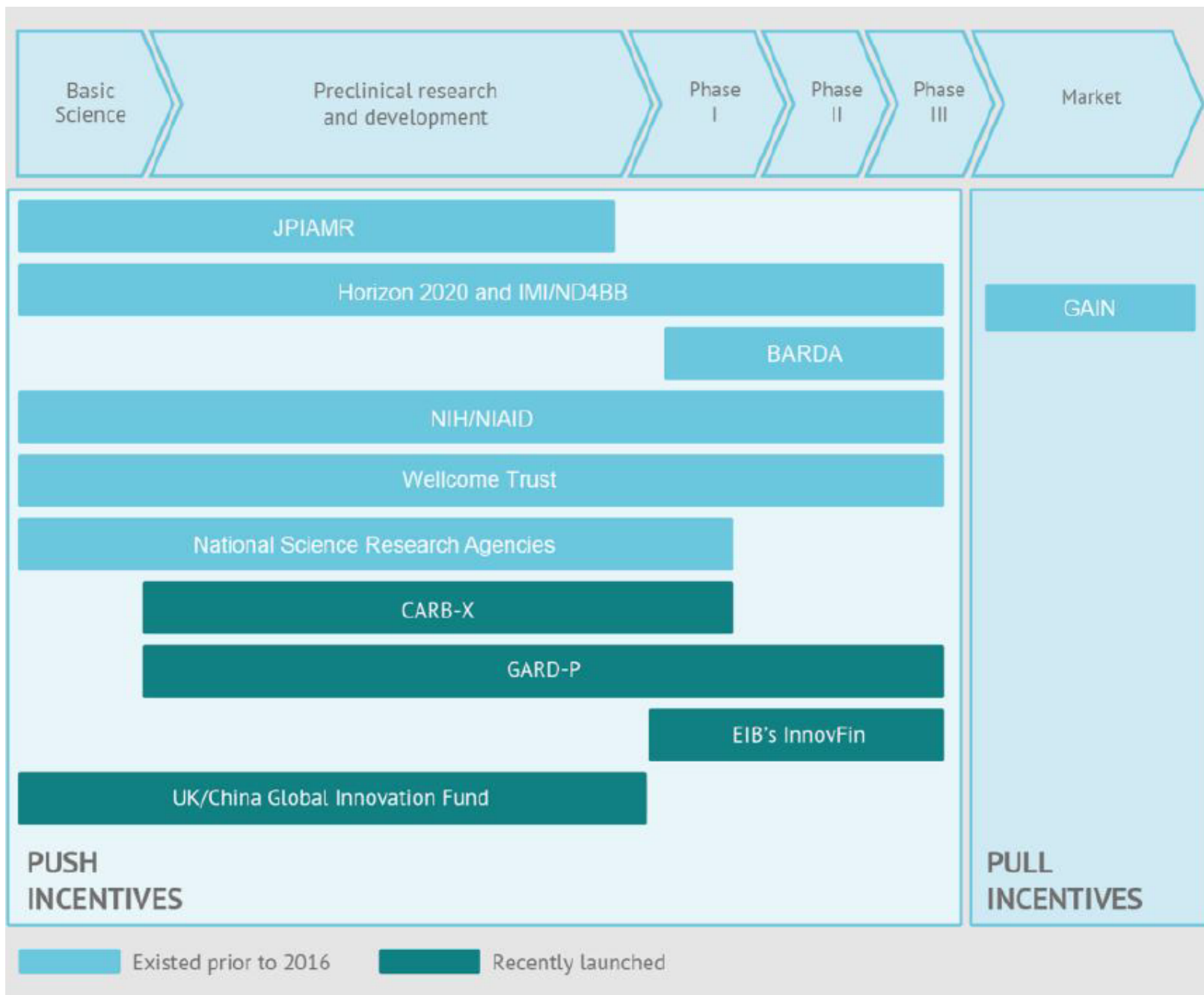
### Serious Threats:

- Multidrug resistant *Acinetobacter*
- Drug resistant *Campylobacter*
- Fluconazole-resistant *Candida*
- Extended-spectrum *Enterobacteriaceae* (ESBL)
- VRE
- Multi-drug resistant *Pseudomonas aeruginosa*
- Drug-resistant non-typhoidal *Salmonella*
- Drug-resistant *Salmonella* serotype *typhi*
- Drug-resistant *Shigella*
- Methicillin-resistant *Staphylococcus aureus* (MRSA)
- Drug-resistant *Streptococcus pneumoniae*
- Drug-resistant Tuberculosis



## Challenges facing antibiotic discovery: “valley of death”





## **Canada's AMR innovation gap**

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Canada's challenges can be summarized in 4 main categories:

1. Discovery
2. Commercialization
3. Clinical Research
4. Health System Adoption

## Canada's AMR innovation gap

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More specifically, Canada's discovery support system challenges include:

1. Resource/Funding availability: **Push/Pull strategies**
2. Training and *retention* of translational teams: ***The Medicinal Chemistry Challenge***
3. IP Management and strategies
4. Regulatory knowledge

## Suggested Readings

### DECLARATION BY THE PHARMACEUTICAL, BIOTECHNOLOGY AND DIAGNOSTICS INDUSTRIES ON COMBATING ANTIMICROBIAL RESISTANCE

January 2016

Antimicrobials, and specifically antibiotics, play a crucial role in modern medicine. These precious medicines are often taken for granted and are not only necessary to treat life-threatening infections, but are also vital to underpin most common surgical procedures and many chronic treatments such as chemotherapy and HIV and transplant medicines. They also play a crucial role in the health of animals.

The increase in bacterial resistance to antibiotics has been dramatic, and combating this growth is a top priority for global policy and public health. There is a particular concern that antibiotics are losing effectiveness faster than they are being replaced by new, innovative drugs, including both antibiotics and alternative non-antibiotic approaches to treating and preventing infections.

This innovation gap has been examined extensively and is widely acknowledged to be the result of a combination of scientific as well as commercial barriers that have impeded antibiotic development over a number of years. The scientific difficulties are formidable and traditional R&D approaches have largely failed: companies, private and public funders have invested billions of dollars over the last 20 years to discover new antibiotics, yet no new class of antibiotic for Gram-negative infections has reached approval in over 40 years.

This situation poses a unique set of challenges. We will always need a supply of innovative new antibiotics; all antibiotics need to be used cautiously to conserve their effects; and, in many countries, we still need to improve access to existing antibiotics.

We welcome the economic analysis of Jim O'Neill's Review on Antimicrobial Resistance (AMR), which quantifies both the costs and investments needed. The challenges are clearly substantial and call for transformational changes from many stakeholders. The pharmaceutical, biotechnology, and diagnostics industries have an important role to play, and we are committed to doing our part. Leadership from other sectors is also required, and we welcome the initiative of the Review on AMR, as well as the attention of governments and politicians world-wide (including the recent G7 Berlin declaration), and the leadership of key international organisations (WHO, OIE, FAO, ECDC, US CDC), public funding bodies (NIH, BARDA, the European Commission, and IMI), and charitable foundations (Wellcome Trust, BMGF, and Pew Charitable Trusts)\*, amongst others.

We similarly welcome those steps already taken by key regulatory authorities around the world, such as the US Food and Drug Administration (FDA) and European Medicines Agency (EMA), to enable antibiotic development in advance of widespread resistance, and we support a continuation of these efforts to ensure greater harmonisation of regulatory processes internationally.

\* WHO – World Health Organization; OIE – World Organisation for Animal Health; FAO – Food and Agriculture Organisation of the United Nations; ECDC – European Centre for Disease Control; US CDC – United States Centers for Disease Control; NIH – US National Institutes of Health; BARDA – US Biomedical Advanced Research and Development Authority; IMI – European Innovative Medicines Initiative; BMGF – Bill & Melinda Gates Foundation.

### DRIVE-AB REPORT

### Revitalizing the antibiotic pipeline

Stimulating innovation while driving sustainable use and global access

EMBARGOED UNTIL 9am CET, 24 JANUARY 2018

Final text: in production

DRIVE AB  
AN INVESTMENT IN SUSTAINABLE RESPONSIBLE ANTIBIOTIC USE

### Tackling Antimicrobial Resistance and Antimicrobial Use

A Pan-Canadian Framework for Action

### TACKLING DRUG-RESISTANT INFECTIONS GLOBALLY: FINAL REPORT AND RECOMMENDATIONS

THE REVIEW ON ANTIMICROBIAL RESISTANCE  
CHAIRMAN: JIM O'NEILL

MAY 2016

Review on Antimicrobial Resistance  
Tackling drug-resistant infections globally

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# Antibiotics HTA Challenges

## 2018 *CADTH* Symposium

*Simon Yunger*  
*Hoffmann-La Roche, Canada*





# Agenda

- Challenges
- Global Initiatives
- Proposed Value Framework
- Next Steps

# Misalignment between Antibiotic Clinical Trials and Current Frameworks

## Challenge

### Ethical and practical constraints

- Antibiotic trials are designed primarily as non-inferiority trials

### Recruitment

- Given trial size and duration, recruitment is difficult and not always feasible, especially for resistant patients

### Generalizability

- The patients that physicians treat on a regular basis are often excluded from RCTs due to exclusion criteria e.g. immunocompromised, severe patients

### Other Data Sets

- Other data sets alongside microbiology data and PK/PD studies are used to draw conclusions relating to efficacy

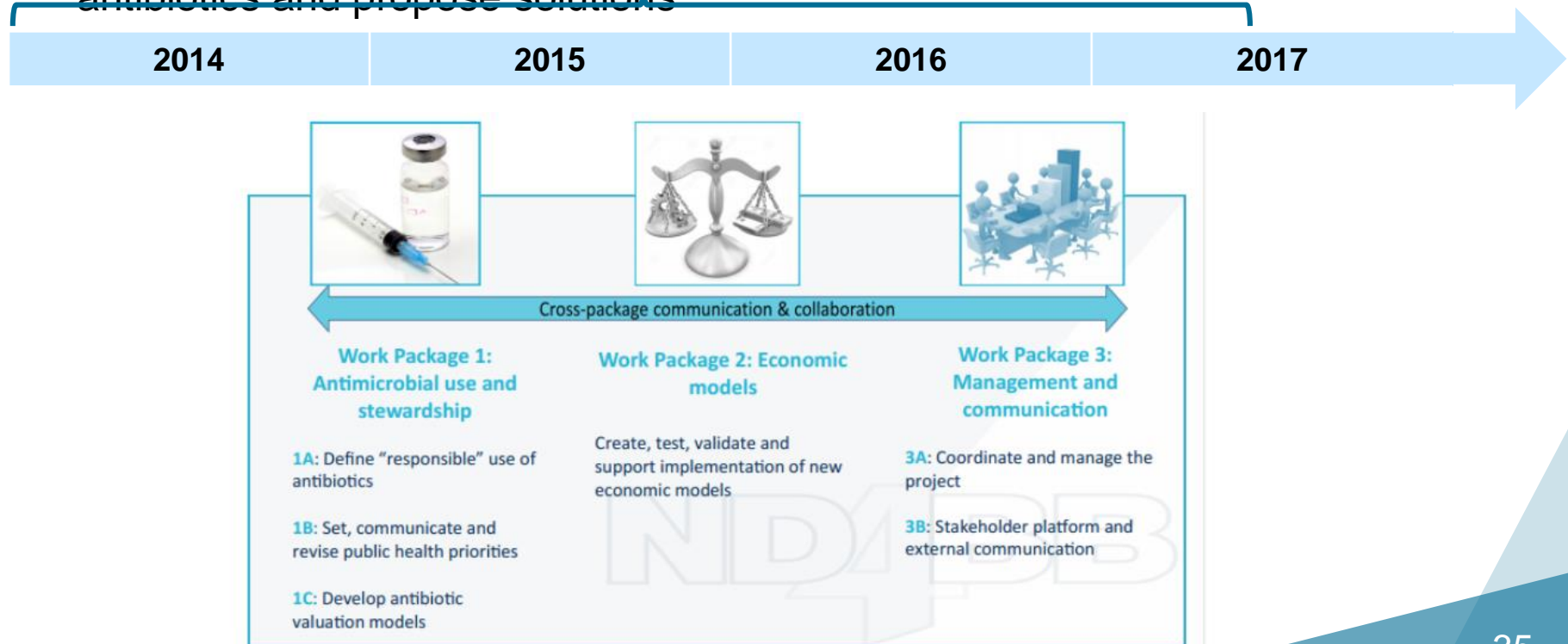
### Patient Reported Outcomes

- Demonstrating benefits in health economic or patient reported outcomes is difficult due to the acute nature of the disease
- Patients with serious in-hospital infections are likely to have co-morbidities, are typically frail/elderly and often too sick to complete PRO instruments

# Global Initiatives to Problem Solve

## EU Innovative Medicines Initiative (IMI) DRIVE-AB Project (Sept 2014-2017)

- Propose novel incentive models to reinvigorate antibiotic R&D
- A work package was formulated to assess gaps in the current HTA of antibiotics and propose solutions



# Global Initiatives to Problem Solve

2014

2015

2016

2017

Antibiotics Value Forum (Feb 2017)

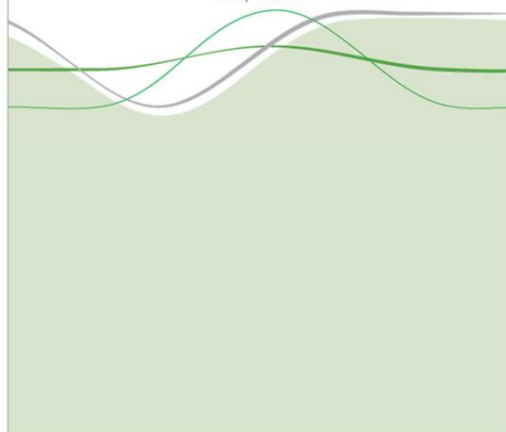
Office of  
Health  
Economics  
Research



Assessing the Value of New Antibiotics:  
Additional Elements of Value for Health  
Technology Assessment Decisions

Sarah Karlsberg Schaffer, Peter West, Adrian Towse,  
Christopher Henshall, Jorge Mestre-Ferrandiz, Robert  
Masterton and Alastair Fischer

May 2017



# Antibiotics Value Forum (Feb 2017)

- **WHAT**

- Multi-stakeholder meeting to discuss antibiotic value demonstration challenges and align on perspectives on how to establish value
- Propose a novel value framework to assess unique value of antibiotics

- **WHO**

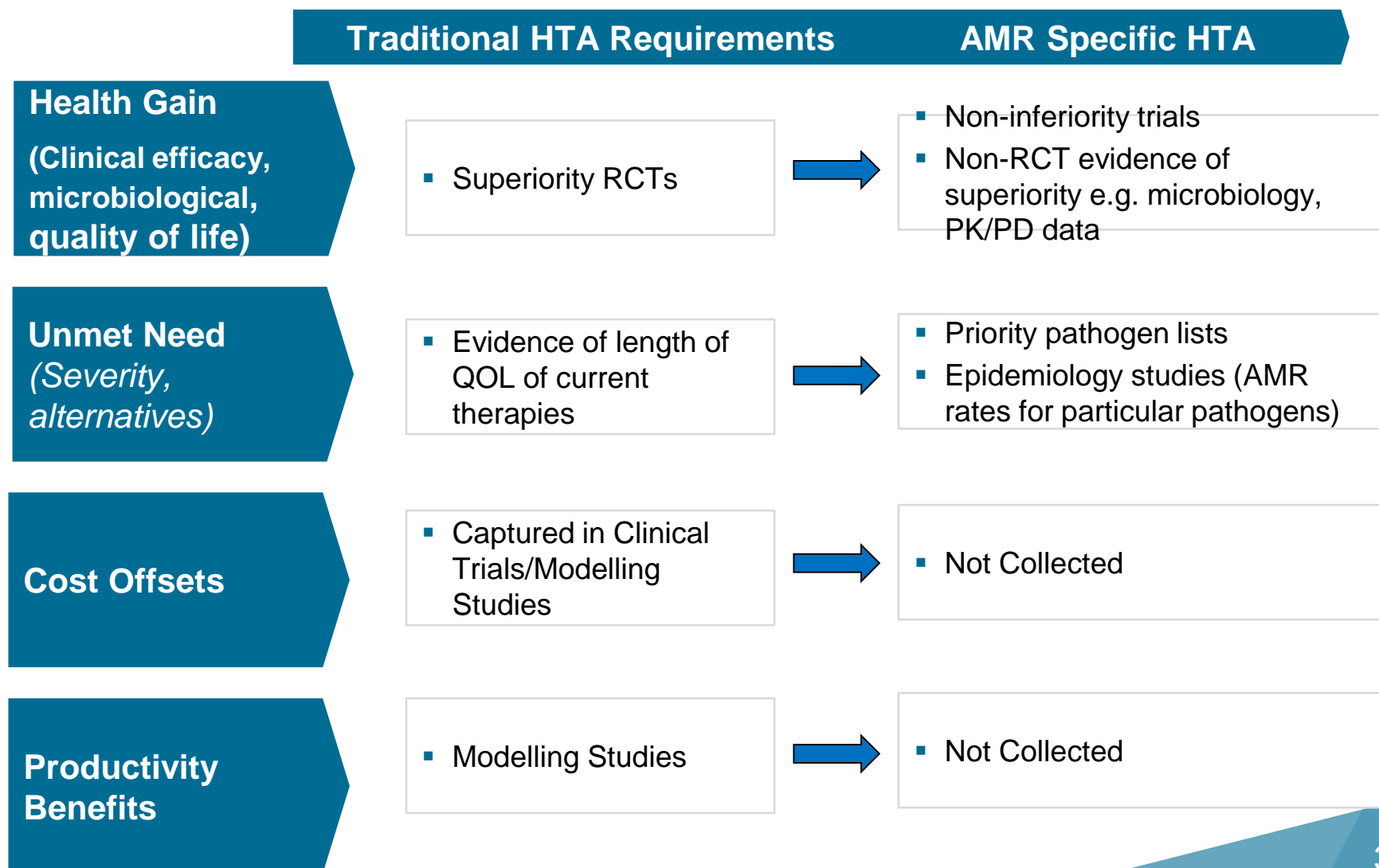
- Payers / health economists, KOLs, industry (Roche, GSK & MSD), Dame Sally Davies (CMO for England), and Marco Caveleri (EMA)
- Co-led by Office of Health Economics (OHE) & Academy of Infection Management (AIM)

- **WHY**

- Identify tangible next steps to create a pragmatic definition of value that can be used to guide decision making for all relevant stakeholders
- Publish findings for referencing

# Proposed Value Framework for Antibiotics

## Traditional HTA Requirements



# Proposed Value Framework for Antibiotics

## Additional Benefits Relevant to Antibiotics

	Benefit Description
Transmission	<ul style="list-style-type: none"><li>Controlling the spread of infection to other patients and the wider population</li></ul>
Insurance	<ul style="list-style-type: none"><li>Having treatments available in case of future outbreaks</li></ul>
Enablement	<ul style="list-style-type: none"><li>Enabling other procedures (such as chemotherapy and surgery) to proceed in the knowledge that possible infections may be treated</li></ul>
Diversity	<ul style="list-style-type: none"><li>Evidence that using a range of different antibiotics to treat a pathogen across a population of patients reduces the risk of resistant strains of the pathogen developing</li></ul>
Novel Action	<ul style="list-style-type: none"><li>Antibiotics with a novel mechanism of action are valuable in the fight to combat AMR because there is a lower likelihood that pre-existing resistance to them exists</li></ul>

# Next Steps from an HTA Perspective

Discuss and align on most appropriate value benefits

Develop technical models to incorporate into HTA frameworks





*Doing now what patients need next*